

446 West Crogan Street, Suite 300 | Lawrenceville, GA 30046-2440 678.518.6000 GwinnettCounty.com

PLANNING AND DEVELOPMENT DEPARTMENT CASE REPORT

Case Number: SUP2024-00053

Current Zoning: C-2 (General Business District)

Request: Special Use Permit

Overlay District: Gateway 85
Additional Requests: Variances

Address: 6050 Singleton Road Map Number: R6190 223 (Portion)

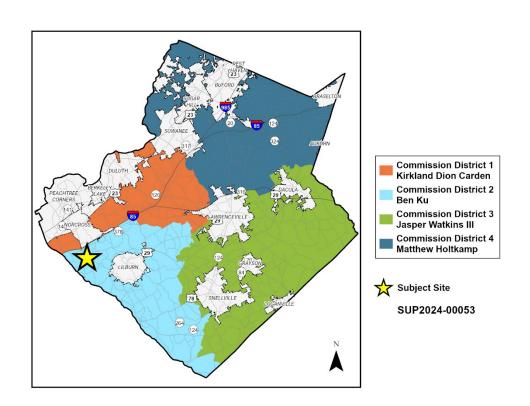
Site Area: 0.63 acres
Square Feet: 1,462

Proposed Development: Vehicle Service

Commission District: District 2 – Commissioner Ku

Future Development Type: Urban Low

Staff Recommendation: DENIAL



Applicant: HFA – Kelsey Kreher

1705 South Walton Boulevard, Suite 3

Bentonville, AR 72712

Owners: EGAP Norcross 312 Plum Street Cincinnati, OH 45202

Contact: Kelsey Kreher Contact Phone: 816.872.7190

Zoning History

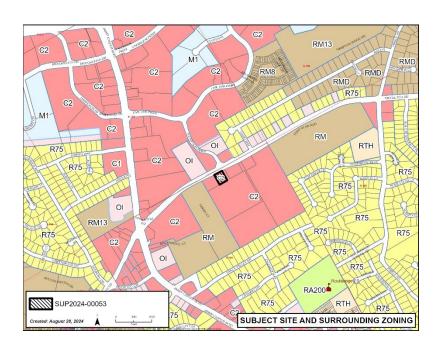
The subject property is zoned C-2 (General Business District). In 1984, the property was rezoned from R-75 (Single-Family Residence District) to O-I (Office-Institutional District), pursuant to RZ-239-84. In 1992, the property was rezoned from O-I to C-2, pursuant to RZ-92-055. In 2024, a special use permit request for automobile service was denied, pursuant to SUP2024-00006. The subject property is located in the Gateway 85 Overlay District.

Existing Site Condition

The subject property is a 0.63-acre portion of a parcel in the Singleton Square shopping center located along Singleton Road, at its intersection with Thompson Parkway. The property contains a paved parking lot with landscape islands and a standalone ATM. Access to the site is provided via interparcel access with the larger parent parcel. There is an existing sidewalk along Singleton Road. The property slopes downwards from Singleton Road to the rear of the site by approximately 12 feet. The nearest Gwinnett County Transit stop is approximately 150 feet from the subject property.

Surrounding Use and Zoning

The site is surrounded by a mixture of commercial uses and is within a shopping center. The Singleton Square shopping center to the south is a large grocery store with fuel pumps, and an assortment of retail and service establishments. Small retail strips are to the east and west. Two convenience stores with fuel pumps are located across Singleton Road to the north. The following is a summary of surrounding uses and zoning:



Location	Land Use	Zoning
Proposed	Vehicle Service	C-2
North	Commercial	C-2
East	Commercial	C-2
South	Commercial	C-2
West	Commercial	C-2

Project Summary

The applicant requests a special use permit for a 0.63-acre portion of a property zoned C-2 for a vehicle service facility, including:

- A 1,462 square foot, drive-through vehicle service facility for oil changes.
- Exterior building materials consisting of brick and EIFS.
- Access to the proposed development from an interparcel access point south of the property within the existing shopping center.
- Two drive-through bays with stacking lanes facing Singleton Road.
- One bypass lane on the east side of the building.
- One pedestrian access point from the existing sidewalk on Singleton Road to the building.
- Nine parking spaces to the west of the building.
- A dumpster enclosure to the south of the building.

Zoning and Development Standards

The applicant is requesting a Special Use Permit in C-2, for vehicle service. The following is a summary of applicable development standards from the Unified Development Ordinance (UDO):

Standard	Required	Proposed	Meets Standard?
Lot Coverage	Maximum 80%	60.9%	YES
Front Yard Setback	Minimum 0'	45'	YES
Rear Yard Setback	Minimum 0'	>80'	YES
Side Yard Setback	Minimum 0'	>42'	YES
Building Height	Maximum 45'	<u><</u> 28′	YES
Parking	Minimum 5 spaces Maximum 8 spaces	9 spaces	NO*
Landscape Strip	Minimum 10'	10'	YES

^{*}Applicant is requesting a variance from the maximum parking standard.

The property is within the Gateway 85 Overlay District. The proposed site plan demonstrates compliance with all requirements of the overlay district.

Variance Requests

In addition to the special use permit request, the applicant is seeking variances from the following provisions of Title II of the UDO:

1. 240-20.3 - Parking Space Requirements

The maximum amount of parking for vehicle service is 1 space per 200 feet.

The applicant is requesting a variance to increase maximum parking by one space.

2. 240-70.1.B Interior Driveways

Interparcel driveway connection or provision of a future interparcel driveway stub shall be required between adjacent non-residential properties.

The applicant is requesting a variance to remove an existing interparcel access driveway with the adjoining commercial properties to the west and to the east.

Internal and External Agency Review

In addition to these Development Standards, the applicant must meet all other UDO requirements related to infrastructure improvements. Internal and External agency review comments are attached (Exhibit F). Standard site and infrastructure improvements will also be required related to stormwater, transportation, water, and sewer utilities. Recommended improvements not already required by the UDO have been added as staff recommended conditions.

Staff Analysis

Special Use Permit Analysis: According to the UDO, the staff analysis and recommendation on each application for a Special Use Permit shall follow the same procedures as those contained in Section 270-20. Emphasis shall be given to the evaluation of characteristics of the proposed use in relationship to neighboring properties and the compatibility of the proposed use with its surroundings. For Special Use Permits, the Department shall evaluate the request and make a recommendation with respect to the standards governing exercise of zoning power as defined in Section 270-20.6. After the evaluation, staff makes the following findings based on the standards of the UDO:

A. Whether a proposed special use permit will permit a use that is suitable in view of the use and development of adjacent and nearby property.

The site is surrounded by commercial uses including several automobile-related uses along Singleton Road and nearby on Jimmy Carter Boulevard. There are several convenience stores with fuel pumps adjacent to and across the street from the subject property. The proposed use of a drive-through automobile service facility is suitable in view of the use and development of adjacent and nearby property.

B. Whether a proposed special use permit will adversely affect the existing use or usability of adjacent or nearby property.

The proposed special use permit for automobile service would not adversely impact the existing use or usability of adjacent or nearby property including within the shopping center. Even though the development will take the place of existing parking, there is an abundance of parking to serve the grocery store and commercial outparcels.

C. Whether the property to be affected by a proposed special use permit has a reasonable economic use as currently zoned.

The property has a reasonable economic use as currently zoned.

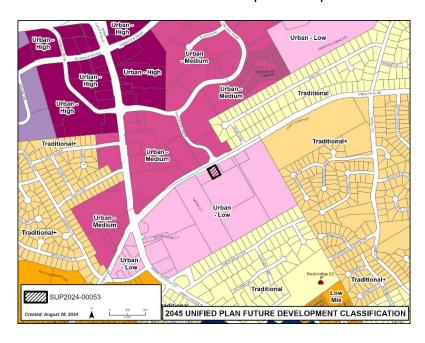
D. Whether the proposed special use permit will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools.

An increase in impacts on public facilities would be anticipated in the form of traffic, utility demand, and stormwater runoff; however, these impacts would be mitigated with appropriate conditions, site development requirements, and planning. No impact is anticipated on school enrollment. Agency review comments related to any potential improvements concerning this special use permit request are attached (Exhibit F).

E. Whether the proposed special use permit is in conformity with the policy and intent of the Unified Plan and Future Development Map; and

The Unified Plan's Future Development Map identified "Urban Low" for the subject property, which envisions vertical or horizontal mixed-use development with multifamily, office, and retail/entertainment uses. This future development type is typically located within 1/2 mile of transit service or facility and intends to prioritize safety of pedestrians and bicyclists.

This property is within an "Urban Low" future development area that is between an "Urban Medium" designated area across Singleton Road and a "Neighborhood Traditional" area to the south. Single-use, auto-oriented commercial, such as vehicle service, is not an appropriate use in the "Urban Low" future development type. Furthermore, this site is within 150 feet of a Gwinnett County Transit stop and could support a more pedestrian-oriented commercial use, as envisioned in the Unified Plan. The proposed special use permit is not in conformity with the policy and intent of the Unified Plan and Future Development Map.



F. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the proposed special use permit.

In March 2024, a special use permit application for automobile service was denied by the Board of Commissioners, pursuant to SUP2024-00006. That application was applied for by the same applicants as this case, and with a very similar site plan.

The Board of Commissioners approved the Gateway 85 Overlay in 2021, with the intent to promote quality redevelopment, reduce and eliminate incompatible land uses, and promote safe and convenient pedestrian and bicycle mobility. The proposed automobile-oriented use is not in conformity with the intent of the Gateway 85 Overlay, thus giving supporting grounds for disapproval.

<u>Variance Request Analysis</u>: The standards for granting variances are outlined in Section 270-100.7 of the UDO. Staff makes the following findings related to the variance request:

The applicant requests a variance to exceed the maximum number of parking spaces for a drive-through oil change facility. The UDO allows for a maximum of eight parking spaces while nine parking spaces are proposed. As the proposed development is a drive-through, it is unlikely that there will be a need for additional parking. Spaces within the shopping center may be used for additional employee parking, if necessary, with the proper shared parking agreements in place.

The applicant also requests a variance to remove an existing interparcel access driveway with the adjoining commercial property to the west. The project is designed to have one entrance to allow for circulation of traffic. The intent of this regulation is to limit the number of driveways along the street network. The parking lot of the grocery store already provides interparcel access for the proposed outparcel. Although granting this variance would not oppose the general spirit and intent of the UDO, staff recommends denial of the special use permit request, and thus any associated variance should be denied.

Staff Recommendation

Based on the staff's evaluation of the request and the standards governing the exercise of zoning power, the Department of Planning and Development recommends **DENIAL** of the special use permit request.

In addition, staff recommends **DENIAL** of the following variances:

- 1. To increase the maximum number of parking spaces from eight to nine.
- 2. To allow the removal of two interparcel access points.

Staff Recommended Conditions

NOTE: The following conditions are provided as a guide should the Board of Commissioners choose to approve this petition.

Approval of a special use permit for a vehicle service facility in C-2 (General Business District), subject to the following conditions:

- 1. The special use of the property shall be limited to a vehicle service facility.
- 2. The proposed development shall be constructed in general conformance with Exhibit B: Site Plan and Exhibit C: Building Elevations dated received July 25, 2024, with revisions required by the Unified Development Ordinance, subject to the review and approval of the Department of Planning and Development.
- 3. No temporary tents, temporary canopies, temporary banners, temporary streamers, or temporary roping decorated with flags, tinsel, or other similar materials shall be displayed, hung, or strung on the site, except within 60 days of the grand opening and during special events which shall cover no more than twice per calendar year and last no longer than seven day each.
- 4. Outdoor loudspeakers shall be prohibited.
- 5. Hours of operation shall be limited from 8:00 a.m. to 8:00 p.m.
- 6. The developer shall coordinate with the Gwinnett County Department of Transportation Traffic Management Division on providing any right-of-way needed for the planned improvements of the signalized intersection of Singleton Road and Thompson Parkway.

Exhibits:

- A. Site Visit Photos
- B. Site Plan
- C. Building Elevations
- D. Letter of Intent and Applicant's Response to Standards
- E. Application and Disclosure of Campaign Contributions
- F. Internal and External Agency Review Comments
- G. Maps

Exhibit A: Site Visit Photos



View of Singleton Road facing West



View of Singleton Road facing East



View of property from Singleton Road



View of existing drive-through ATM on the property

Exhibit B: Site Plan

[attached]

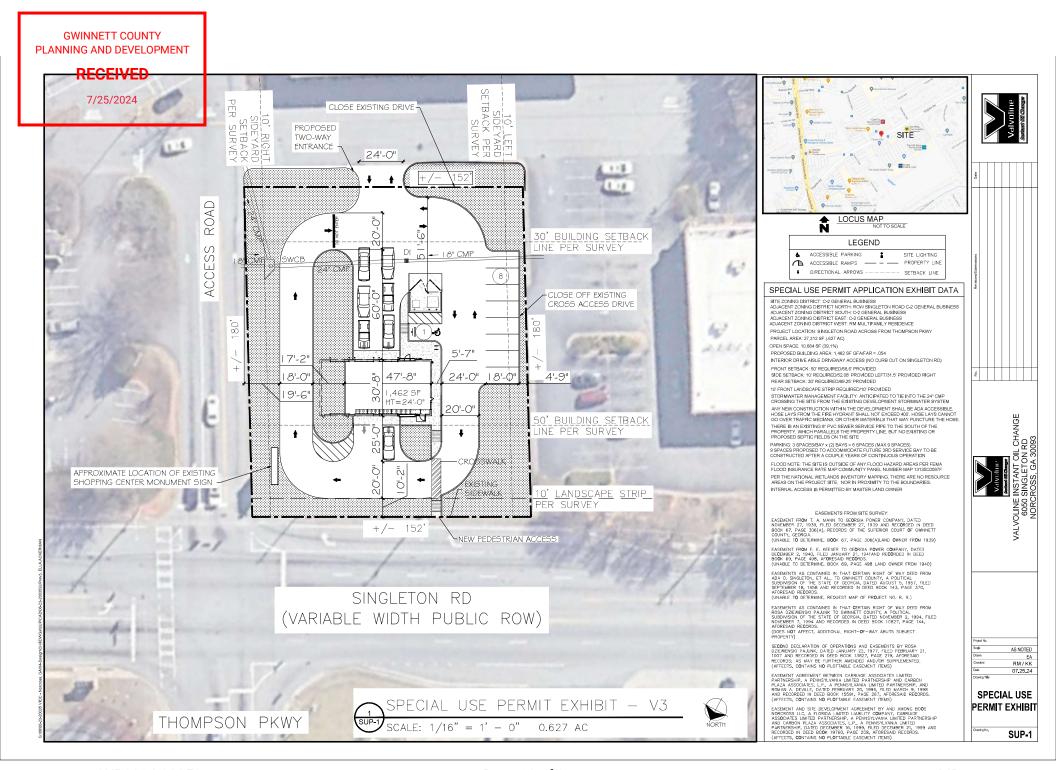


Exhibit C: Building Elevations

[attached]

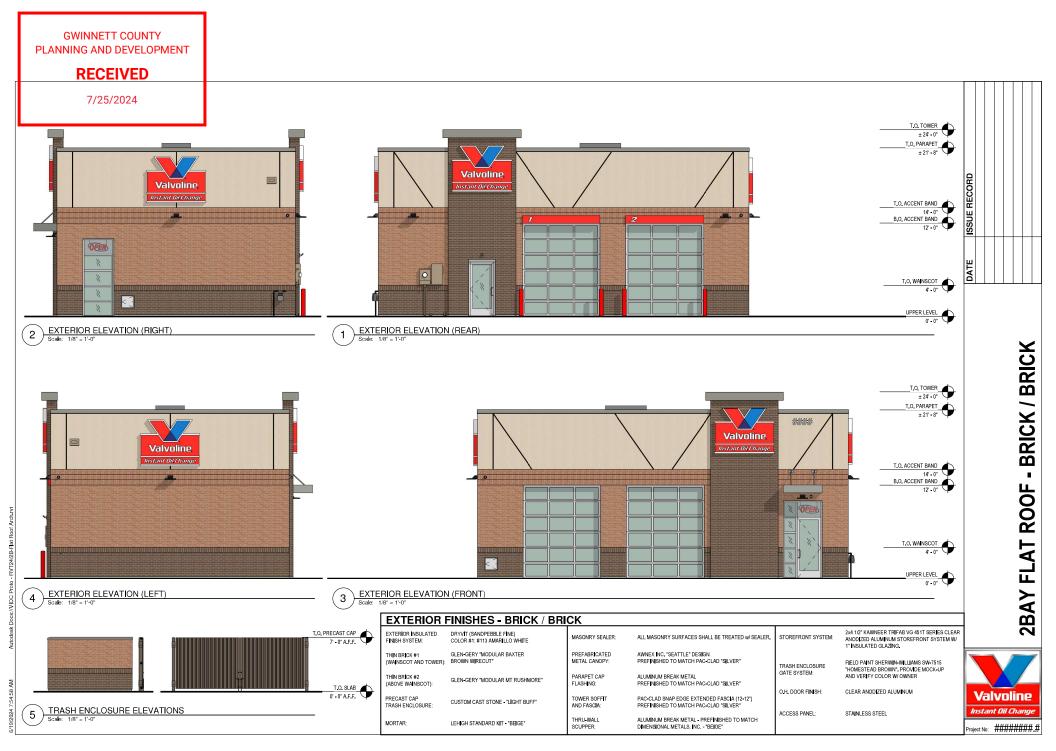


Exhibit D: Letter of Intent and Applicant's Response to Standards [attached]



Gwinnett County Planning & Development 446 West Crogan Street, Suite 300 Lawrenceville, GA 30046-2440

RE: Specific Use Permit, Parking & Cross Access Variances
Valvoline Instant Oil Change
6050 Singleton Road
Norcross, GA

Parcel ID: R6190223

Dear Gwinnett County,

We would like to re-present our request for a Valvoline Instant Oil Change at 6050 Singleton Road. We presented this item to Gwinnett County in March 2024. Since that time, we have made updates to our request in hopes of obtaining a favorable vote for our request to for a Specific Use Permit and variance approvals associated with developing a .627 acre site with a two bay oil change facility to be operated by Valvoline Instant Oil Change. Since March, Valvoline has updated to a new prototype, which has a slightly smaller footprint and is lower in height than our previous submission.

Based on feedback from our previous submittal, we have worked with the site's owner, who will be relocating the Chase ATM within the development. Valvoline representatives and the property owner have visited the strip center tenants (the beauty supply store, check cashing and laundry coin) to share the site plan and building elevation to ease any concern of the Valvoline site making access tougher for their customers. Additionally, Valvoline representatives and the property owner met with the Kroger manager and is obtaining a letter of support from Kroger Corporate, and the property owner will provide a Real Estate Agreement confirming access into site near Kroger Fuel Center. We hope these efforts show we would like to be a good partner within the development.

Along with our request for the SUP, we are requesting a variance from Section 240-30 – Increase in Minimum Parking Requirements of the Gwinnett County Codes. The code allows a maximum of six parking spaces, calculated at allowing three parking spaces per service bay. We are seeking a variance to increase parking from six spaces to nine as shown on the SUP exhibit to allow for adequate parking for employees. At maximum shift, we will have eight employees. Our proposal is eight standard parking spaces, and one ADA parking space. This will allow our site to operate as needed, and have all employees parked on site. As this business operates with a "stay in your vehicle" model, customers will not be parking on site. Our site plan is set up to potentially add a third bay to this site if business warrants in the future and the additional parking will assist with that.

Additionally, we are requesting a variance from Section 213-80.2 of the Gwinnett County UDO. This will allow the developer to close off an existing cross access driveway shared with the adjacent parcel. As the adjacent site is currently operating, we feel this will allow for the safest operations for both Valvoline and the neighboring businesses. We do not believe this request will cause any traffic flow issues to the area.

If additional information is needed, or if questions arise associated with this request or business operations, please contact me.

Sincerely,

Kelsey Kreher Team Lead HFA 479.273.7780 ext. 355

Gwinnett County Planning Division Special Use Permit Application Last Updated 12/2023

RECEIVED

7/25/2024

STANDARDS GOVERNING THE EXERCISE OF THE ZONING POWER

Pursuant to requirements of the United Development Ordinance, the Board of Commissioners finds that the following standards are relevant in balancing the interest in promoting the public health, safety, morality, or general welfare against the right to the unrestricted use of property and shall govern the exercise of the zoning power.

Please respond to the following standards in the space provided or use attachment as necessary:

(A) Whether a proposed special use permit will permit a use that is suitable in view of the use and development of adjacent and nearby property:

Yes, we believe our building and business model will suit the development and we've discussed with the surrounding businesses.

(B) Whether a proposed special use permit will adversely affect the existing use or usability of adjacent or nearby property:

We believe by our business being a low traffic producer, and having hours similar to the surrounding users, we will have no adverse impacts to the area.

(C) Whether the property to be affected by a proposed special use permit has reasonable economic use as currently zoned:

The current zoning of C-2 is suitable, and our proposed use of oil change is allowed by Specific Use Permit, which is appropriate per the code.

(D) Whether the proposed special use permit will result in a use which could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools:

No. The Valvoline business model will not be a burden to the area.

(E) Whether the proposed special use permit is in conformity with the policy and intent of the Unified Plan and Future Development Map:

Sec 230-100 allows the use by Specific Use Request. If approved, plans will be developed following code.

(F) Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the proposed special use permit:

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Valvoline will serve as a service offering and fit into the area by being in harmony in terms of hours of operation, building style, and low traffic production.

Exhibit E: Application and Disclosure of Campaign Contributions [attached]

GWINNETT COUNTY PLANNING AND DEVELOPMENT

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7/25/2024

Gwinnett County Planning Division Special Use Permit Application Last Updated 12/2023

SPECIAL USE PERMIT APPLICATION

AN APPLICATION TO AMEND THE OFFICIAL ZONING MAP OF GWINNETT COUNTY, GA.

APPLICANT INFORMATION	PROPERTY OWNER INFORMATION		
Name: HFA - Kelsey Kreher Name: EGAP Norcross			
Address: 1705 S Walton Blvd. #3	Address: 312 Plum Street		
City: Bentonville	City: Cincinnati		
State: AR ZIP: 72712	State: <u>он ZIP</u> : <u>45202</u>		
Phone: 816-872-7190	Phone: 972-738-0138		
Email: kelsey.kreher@hfa-ae.com	Email:		
Contact Person: Kelsey Kreher	Phone: 816-872-7190		
Contact's Email: kelsey.kreher@hfa-ae.com			
APPLICANT IS THE:			
■ OWNER'S AGENT			
Existing/Proposed Zoning District(s): C-2			
Parcel Number(s): R6190 223 Acreage:0.627			
Property Address(es): 6050 Singleton Road			
Proposed Development: Valvoline Instant Oil Change			
Variance(s): Parking and cross access Waiver(s): None			
Building/Leased Sq. Ft.: 1,462 SF footprint Floor Area Ratio: .054			

GWINNETT COUNTY
PLANNING AND DEVELOPMENT

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7/25/2024

Gwinnett County Planning Division Special Use Permit Application Last Updated 12/2023

SPECIAL USE PERMIT APPLICANT'S CERTIFICATION

The undersigned below is authorized to make this application. The undersigned is aware that no application or reapplication affecting the same land shall be acted upon within six (6) months from the date of last action by the Board of Commissioners.

Kelsay Kura	7.23.24
Signature of Applicant	Date
Kelsey Kreher, Team Lead	
Type or Print Name and Title	

7/23/24

MICHAELA MAY BENTON COUNTY NOTARY PUBLIC – ARKANSAS My Commission Expires January 27, 2032 Commission No. 12718676

Notary Seal

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7/25/2024

Gwinnett County Planning Division Special Use Permit Application Last Updated 12/2023

SPECIAL USE PERMIT PROPERTY OWNER'S CERTIFICATION

The undersigned below, or as attached, is the owner of the property considered in this application. The undersigned is aware that no application or reapplication affecting the same land shall be acted upon within six (6) months from the date of last action by the Board of Commissioners.

Signature of Property Owner

Type or Print Name and Fitle

BRITTNEY RANARD -**Notary Public** State of Ohio My Comm. Expires May 29, 2028

Date

Notary Seal

Gwinnett County Planning Division Special Use Permit Application Last Updated 12/2023

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CONFLICT OF INTEREST CERTIFICATION FOR SPECIAL USE PERMIT

The undersigned below, making application for a Special Use Permit, has complied with the Official Code of Georgia Section 36-67A-1, et. seq, <u>Conflict of Interest in Zoning Actions</u>, and has submitted or attached the required information on the forms provided.

Kelsey Kun	7.24.23	Kelsey Kreher, Team Lead				
Signature of Applicant	Date	Type of Print Name and Title				
Signature of Applicant's Attorney or Representative	Date	Type or Print Name and Title				
Michaela Ma	7/24/23	MICHAELA MAY BENTON COUNTY NOTARY PUBLIC – ARKANSAS My Commission Expires January 27, 2032 Commission No. 12718676				
Signature of Notary Public	/ Date /	Notary Seal				
Have you, within the two yea	SURE OF CAMPAIGN CONTRI	ne filing of this application, made				
campaign contributions agg Commissioners?	regating \$250.00 or more	to a member of the Board of				
Yes 🗓 No _	Kelsey Kreher	(Your Name)				
f the answer is yes, please complete the following section:						
NAME AND OFFICAL POSITION OF GOVERNMENT OFFICIAL	CONTRIBUTIONS (List all which aggregate to \$250 or More)	DATE CONTRIBUTION WAS MADE (Within last two years)				

GWINNETT COUNTY
PLANNING AND DEVELOPMENT

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7/25/2024

Gwinnett County Planning Division Special Use Permit Application Last Updated 10/2021

VERIFICATION OF CURRENT PAID PROPERTY TAXES FOR SPECIAL USE PERMIT

THE UNDERSIGNED BELOW IS AUTHORIZED TO MAKE THIS APPLICATION. THE UNDERSIGNED CERTIFIES THAT ALL GWINNETT COUNTY PROPERTY TAXES BILLED TO DATE FOR THE PARCEL LISTED BELOW HAVE BEEN PAID IN FULL TO THE TAX COMMISSIONER OF GWINNETT COUNTY, GEORGIA. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION FOR REZONING BE PROCESSED WITHOUT SUCH PROPERTY VERIFICATION.

*Note: A SEPARATE VERIFICATION FORM MUST BE COMPLETED FOR EACH TAX PARCEL INCLUDED IN THE SPECIAL USE PERMIT REQUEST.

PARCEL I.D. NUMBER: (Map Reference Number)	01C -	· Land Lot	R6190 223 Parcel		
2-12			12/12/2023		
Signature of Applicant			Date		
Michael LeBreton -	Pre Const	ruction Manag	U (Valvolihe)		
Type or Print Name and Title					
PLEASE TAKE THIS FORM TO THE TAX COMMISSIONERS OFFICE AT THE GWINNETT JUSTICE AND ADMINISTRATION CENTER, 75 LANGLEY DRIVE, FOR THEIR APPROVAL BELOW.					
TAX COMMISSIONERS USE ONLY					
(PAYMENT OF ALL PROPERTY TAXES BILLED TO DATE FOR THE ABOVE REFERENCED PARCEL HAVE BEEN VERIFIED AS PAID CURRENT AND CONFIRMED BY THE SIGNATURE BELOW)					
Karry Lyles NAME			TSJ		
12/12/2023 DATE		_			

Exhibit F: Internal and External Agency Review Comments [attached]



Department of Planning and Development TECHNICAL REVIEW COMMITTEE

TRC	Meeting Date:	08.30.2024
Department/Agency Name:		Transportation
Reviewer Name:		Brent Hodges
Reviewer Title:		Construction Manager 2
Revie	wer Email Address:	Brent.Hodges@gwinnettcounty.com
Case	Number:	SUP2024-00053
Case	Address:	6050 Singleton Road, Norcross, 30093
	Comments:	X YES NO
1	Singleton Road is a minor arterial. T	he Average Daily Traffic (ADT) volume is 21,054.
2	150' feet to the nearest Ride Gwinne Road.	ett facility located along the frontage of 6060 Singleton
3	Coordinate with project R-0074-14 ((SMART).	Singleton Road corridor Technology Improvements
4		
5		
6		
7		
	Recommended Zoning Conditions:	YES X NO
1		, <u>,</u>
2		
3		
4		
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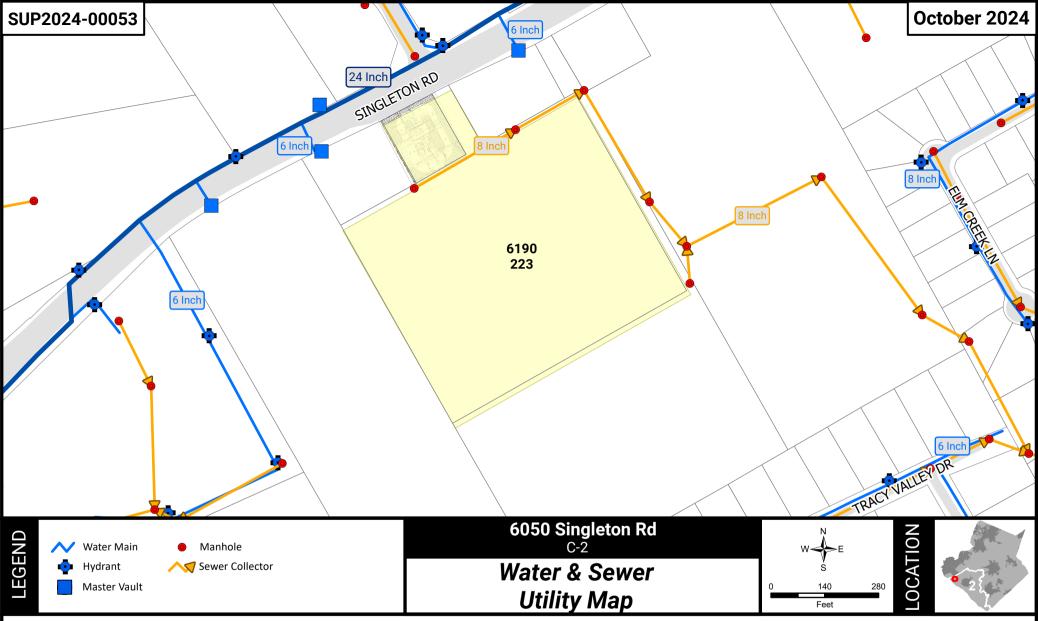
Note: Attach additional pages, if needed



Department of Planning and Development TECHNICAL REVIEW COMMITTEE

TRC	Meeting Date:			
Department/Agency Name:		DWR		
Reviewer Name:		Mike P	appas	
Revie	wer Title:	GIS Pla	anning Mana	ager
Revie	wer Email Address:	Michae	el.pappas@g	gwinnettcounty.com
Case	Number:	SUP20	024-00053	
Case	Address:	6050 9	Singleton Ro	pad
	Comments:	Х	YES	NO
1	Water: The proposed development plans to cometer.	connect t	o the public	water system via an existing master
2	Sewer: A Sewer Capacity Certification is requ proposed development plans to connect to pro-			
3				
4				
5				
6				
7				
	Recommended Zoning Conditions:		YES	X NO
1				
2				
3				
4				
5				
6				
7				

Note: Attach additional pages, if needed



Water Comments: The proposed development plans to connect to the public water system via an existing master meter.

Sewer Comments: The proposed development plans to connect to public sewer located on the subject site.

Water Availability: Water demands imposed by the proposed development may require upsizing or extensions of existing water mains in order to meet Gwinnett County Standards and fire flow demands. Any cost associated with such required improvements will be the responsibility of the development. Current Gwinnett County Standards require a minimum of 12" pipe size for commercial developments and a minimum of 8" pipe size for residential developments. Additionally, connection to a minimum of 12" and 8" mains are required for commercial and residential developments, respectively. It is the responsibility of the developer's engineer to confirm pressure and volumes are available for the development.

Sewer Availability: A Sewer Capacity Certification must be obtained from Gwinnett County to confirm the existing system can serve the development. Sewer demands imposed by the proposed development may require upsizing and/or extensions of existing sewer mains, and/or installation of a new pump station. Any cost associated with such required improvements will be the responsibility of the development. The developer shall provide easements for future sewer connection to all locations designated by Gwinnett County during plan review.

Water and Sewer Design and Construction Requirements: Extensions of the water and/or sanitary Sewer Systems within the subject development must conform to this department's policies, Gwinnett County's ordinances, and the Water Main and Sanitary Sewer Design and Construction Standards and Specifications, dated April 5th, 2016. Subsequent to design, construction, inspection, and final acceptance of the required utilities, service would then become available under the applicable utility permit rate schedules.

Private Road Developments: Any developments: This policy stipulates minimum easement requirements and location of public mains and appurtenances, among other requirements.

Exhibit G: Maps

[attached]



