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PLANNING AND DEVELOPMENT DEPARTMENT CASE REPORT

Case Number: CIC2022-00001

Current Zoning: C-2 (General Business District)

Overlay District: Civic Center

Request: Change in Conditions

Additional Request: Architectural Design Standard Variation

Address: 6590 Sugarloaf Parkway

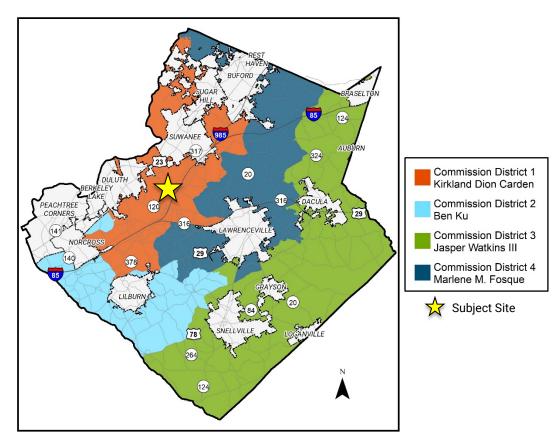
Map Number:R7122 185Site Area:1.63 acresSquare Feet:15,157

Proposed Development: Retail and Convenience Store with Fuel Pumps

Commission District: District 1 – Commissioner Carden

Character Area: Regional Activity Center

Staff Recommendation: DENIAL



Location Map

Planning Commission Advertised Public Hearing Date: 1/4/2022 Board of Commissioners Advertised Public Hearing Date: 1/25/2022 Applicant: 6590 Sugarloaf Investments, LLC Owner: Blue Panther Development, LLC

105 Jessup Road

West Jessup, NJ 08086

c/o Andersen, Tate & Carr, P.C.

1960 Satellite Boulevard

Suite 4000

Duluth, GA 30097

Contact: Melody A. Glouton Contact Phone: 770.822.0900

Zoning History

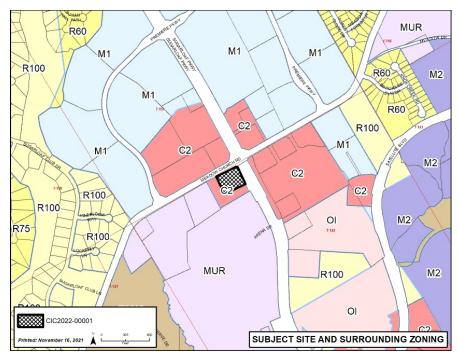
The subject property is zoned C-2 (General Business District). In 1978, moved-in-house case MIH-78-002 was approved for a single-family residence. In 1999, case RZ-99-132 rezoned the property from R-100 to C-2 for a multi-tenant retail development. This request is a change in conditions from this rezoning approval. The subject site is located in the Civic Center Overlay District.

Existing Site Condition

The subject parcel is a 1.63-acre developed parcel located at the southwest corner of the intersection of Sugarloaf Parkway and Meadow Church Road. A vacant commercial structure constructed in 2001 exists on the property. A Walgreens drug store previously occupied the site until its closure in 2021. Overhead utilities are located along the Meadow Church Road frontage. Five-foot sidewalks and landscaping are along both road frontages. Access to the parcel is provided by a shared driveway on both Sugarloaf Parkway and Meadow Church Road. The subject parcel shares these driveways with a small commercial development which surrounds the property to the south and west. The nearest Gwinnett County transit stop is 0.83 miles from the site.

Surrounding Use and Zoning

The subject site is adjacent to significant commercial, office, and entertainment developments in all directions. The subject property is immediately surrounded by a small commercial development which includes retail and restaurants. A grocery store, convenience store with fuel pumps, and further retail is found to the north and east. The Gas South District is located approximately 750 feet to the south of the subject property on Sugarloaf Parkway. The following is a summary of surrounding uses and zoning:



Surrounding Zoning

Location	Land Use	Zoning
Proposed	Commercial	C-2
North	Commercial	C-2
East	Commercial	C-2
South	Commercial	C-2
West	Commercial	C-2

Project Summary

The applicant requests a change in conditions for a 1.63-acre property zoned C-2 to allow for a convenience store with fuel pumps, including:

- A modification of a prior zoning approval (RZ-99-132) by removing the following condition in its entirety:
 - 1.b. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive-through restaurants), financial institutions, office professional and accessory uses.
- This request is the result of conditions placed on the property which anticipated the development of a small commercial development encompassing the subject property and the immediately adjacent parcel (R7122 186). A Walgreens drug store was constructed on the property in 2001 and became vacant in 2021.
- The vacant, existing structure is 15,157 square feet. This structure will be reconfigured to serve six tenants, including a convenience store with fuel pumps, a restaurant, and four retail tenant spaces.
- A fuel canopy facing Sugarloaf Parkway with five fuel pumps.
- Elevations indicate the façade will be reconfigured to serve multiple tenants, with a variety of materials including brick, glass, and EIFS.
- 52 existing parking spaces, located primarily along the Meadow Church Road and Sugarloaf Parkway road frontages.

 Access provided by existing driveways from Meadow Church Road and Sugarloaf Parkway. The Meadow Church Road entrance is a full-service driveway. The Sugarloaf Parkway entrance is a right in-right out only driveway.

Zoning and Development Standards

The applicant is requesting a change in conditions in the C-2, General Business District. The following is a summary of applicable development standards from the Unified Development Ordinance (UDO):

Standard	Required	Existing	Meets Standard?
Building Height	Maximum 45'	<45'	YES
Front Yard Setback	Minimum 15'	>15′	YES
Side Yard Setback	Minimum 10'	>10′	YES
Rear Yard Setback	Minimum 30'	>30'	YES
Off-Street Parking	Minimum: 45 spaces	52 spaces	YES
	Maximum: 114 spaces		
Landscape Strip	10'	10'	YES
Architectural Landscape	<10' from façade	0'	NO*
Requirement			
Overlay Setback	<70'	>70'	NO**

^{*}The applicant is requesting a variation from Appendix 1, Section 6.1.1 L of the UDO to eliminate the required landscape area within 10' of the building façade.

Architectural Design Standard Variation Request

In addition to the rezoning request, the applicant is seeking a variation from the following provision of Appendix Section 1.0 of the UDO:

- 1. 6.0.0 Architectural Design Category Standards for Category 3
 - 6.1.0 Commercial and Non-Residential Buildings
 - 6.1.1 Exterior Wall Design

L. Buildings shall incorporate landscape areas immediately in front of the building. Landscape areas shall have live ornamental shrubs and/or trees. Landscape areas shall be located not more than ten (10) feet from the building and shall be provided at intervals not to exceed fifty (50) linear feet. Building facades without windows or storefront shall incorporate landscape areas with vertical height plants. Buildings located on corner lots or double frontage lots, facing either public streets or private driveways shall be considered as having multiple fronts. Landscape areas shall be permanent in-ground installations. Moveable planters do not qualify as permanent installations. Sculptured topiary shrubs shall not depict product shapes or other graphic shapes.

All development located within an Activity Center/Corridor Overlay District is required to meet Category 3 of the Architectural Design Standards. In this case, the applicant is requesting to waive the above, Category 3 requirement, in its entirety.

^{**}The existing structure is located more than 70' from both rights of way. Per Section 220-30.3 (E).4, a variance application to the Zoning Board of Appeals will be required.

Internal and External Agency Review

In addition to these Development Standards, the applicant must meet all other UDO requirements related to infrastructure improvements. External agency review comments are attached (Exhibit F). Standard site and infrastructure improvements will also be required related to transportation, stormwater, water, and sewer utilities. Recommended improvements not already required by the UDO have been added as staff recommended conditions.

Staff Analysis

<u>Change in Conditions Request Analysis</u>: According to the UDO, if a proposed amendment is for the rezoning of property and involves a change in zoning classification or a change in conditions the Department shall evaluate the request and make a recommendation with respect to the standards governing exercise of zoning power as defined in Section 270-20.5. After this evaluation, staff makes the following findings based on the standards from the UDO:

A. Whether a proposed change in conditions will permit a use that is suitable in view of the use and development of adjacent and nearby property.

The site is adjacent to commercially zoned property within the Civic Center Overlay District. While a convenience store with fuel pumps is allowed as a use by right in the C-2, General Business District, the development of such a property within this Overlay District would be inappropriate. Surrounding developments within the Overlay District have been developed with financial institutions, offices, retail properties, and restaurants, similar to the conditions of approval on the subject property, pursuant to RZ-99-132. The redevelopment of the adjacent Gas South District further encourages immediately surrounding properties such as the subject property to create high quality and pedestrian friendly environments. The proposed redevelopment of the property into retail and restaurant spaces would be both appropriate and allowed by right in this area, without the addition of a convenience store with fuel pumps.

B. Whether a proposed change in conditions will adversely affect the existing use or usability of adjacent or nearby property.

The existing use and usability of adjacent or nearby properties would likely be negatively impacted by the proposed change-in-conditions. The addition of a convenience store with fuel pumps on the subject property would be inappropriate within the context of the Overlay District. Additionally, the current configuration of access points from Meadow Church Road and Sugarloaf Parkway could be insufficient to safely handle the volume of traffic associated with a convenience store with fuel pumps. Lower intensity retail would be appropriate on the subject property.

C. Whether the property to be affected by a proposed change in conditions has a reasonable economic use as currently zoned.

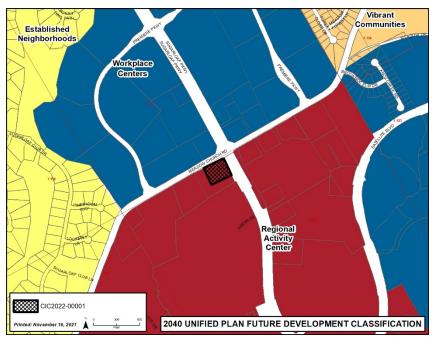
The property has a reasonable economic use as currently zoned.

D. Whether the proposed change in conditions will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools.

An increased impact on public facilities is anticipated in the form of traffic, utility demand, and stormwater runoff. However, with appropriate conditions and site development requirements these impacts would be mitigated. No impact is anticipated on school enrollment. Agency review comments related to any potential improvements, related to this request, are attached (Exhibit F).

E. Whether the proposed change in conditions is in conformity with the policy and intent of the Unified Plan and Future Development Map.

The 2040 Unified Plan Future Development Map indicates that the subject property lies within the Regional Activity Center Character Area. The Regional Activity Center designation is intended for areas of intense commercial and office/employment activity. A convenience store with fuel pumps would not be inappropriate in this character area as it is a single-story, automobile oriented use.



Surrounding Future Land Use

F. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the proposed change in conditions.

The nearby areas are developed primarily with intensive commercial uses, including retail, restaurants, an indoor arena, and an event hall. A convenience store with fuel pumps is located opposite the subject site, on the eastern corner of the intersection. The redevelopment of the subject property with a convenience store would be inappropriate in the context of the ongoing redevelopment of the Gas South District and the Civic Center Overlay District.

<u>Architectural Design Standard Variation Request Analysis</u>: Alternate building designs, architectural materials or color selections that vary from the architectural design standards of Category 2, 3, or 4, shall be reviewed and approved by the Planning Commission. Creative, innovative and unique designs

are encouraged, but care must be taken to maintain compatibility to surrounding buildings and community features

The requested variation is from the landscaping requirement located immediately in front of the façade of the existing structure. The property was initially developed before this architectural design standard was implemented. As the property is undergoing a substantial development involving the disturbance of impervious area, all development standards must be met. The landscaping requirement encourages an attractive, pedestrian friendly environment that separates pedestrian activity from paved parking areas. This development is on a corner lot and therefore considered to have two fronts. The current proposal is not a creative, innovative, or unique design and is instead a request to waive the requirement altogether.

Staff Recommendation

Based on the staff's evaluation of the request and the standards governing exercise of zoning power, the Department of Planning and Development recommends **DENIAL** of the change in conditions request.

In addition, staff recommends **DENIAL** of the following Architectural Design Standard Variation::

1. Exemption from Overlay Standard 6.1.1 L. of Appendix One: Architectural Design Standards.

Staff Recommended Conditions

NOTE: The following conditions are provided as a guide should the Board of Commissioners choose to approve this petition.

NOTE: The conditions below are from RZ-99-132 with additions in bold and deletions in strikethrough.

Approval of a Change in Conditions for the redevelopment of a commercial parcel, subject to the following conditions:

- 1. To restrict the use of the property as follows:
 - a. Retail and service commercial and accessory uses.
 - Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants
 (excluding drive-thru restaurants), financial institutions, office professional and
 accessory uses.
- 2. To satisfy the following site development considerations:
 - a. Provide a 15-foot wide landscaped strip outside the right-of-way of Sugarloaf Parkway.
 Provide a ten-foot wide landscaped strip outside the right-of-way of Meadow Church Road.
 - b. Provide a minimum 10-foot wide landscaped strip adjacent to residentially-zoned property.

- c. Provide a five-foot wide landscaped strip adjacent to all internal property lines except where interparcel access is provided.
- d. Provide interparcel access throughout the development.
- e. The development shall be limited to one shared curb cut per road frontage. The design and location of curb cuts shall be subject to review and approval of the Gwinnett Department of Transportation.—The development shall be limited to existing curb cuts. Any modifications to existing curb cuts shall be subject to review and approval of the Gwinnett Department of Transportation.
- f. Provide landscaped islands throughout the parking areas. At a minimum, landscaped islands shall consist of a 100-square foot planted area per eighteen (18) spaces of double row parking with a 100-square foot planted area at the end of each row. These landscaped islands shall include at least two trees per island. Trees shall be a minimum of five feet in height at the time of planting. Submit landscape plans for review and approval by the Development Review Section. Alternate planting plans consistent with the intent of this condition may be submitted for review and approval of the Planning Director.
- g. Buildings shall be finished with architectural treatments of glass and brick.
- h. At the time of development, provide minimum 5-foot wide sidewalks along both road frontages.
- i. Dumpsters shall be screened by a brick fence or wall matching the buildings. Dumpster pickup shall be limited to between the hours of 7:00 am and 7:00 pm.
- j. Existing and proposed signage shall comply with all requirements of the Gwinnett County Sign Ordinance. Ground signs shall be monument type signs architecturally consistent with the shopping center development across Sugarloaf Parkway, and subject to review and approval of the Development Division.
- k. No billboards shall be permitted.
- Building, signage, and landscape plans shall be submitted for review and approval by the Director of Planning and Development. Planning Commission. Landscaping shall be consistent with the standards of the Sugarloaf Farms development and adjacent and nearby commercial/office development.
- m. Provide a pedestrian connection from the building directly to the sidewalk along Sugarloaf Parkway.
- 3. Install an eight foot high wooden fence along the common property line of Robert H. McIntyre (Tax Parcel #7-122-002).

Exhibits:

- A. Site Visit Photos
- B. Previously Approved Resolution and Site Plan
- C. Site Plan
- D. Building Elevations
- E. Letter of Intent and Applicant's Response to Standards
- F. External Agency Review Comments
- G. Maps

Exhibit A: Site Visit Photos

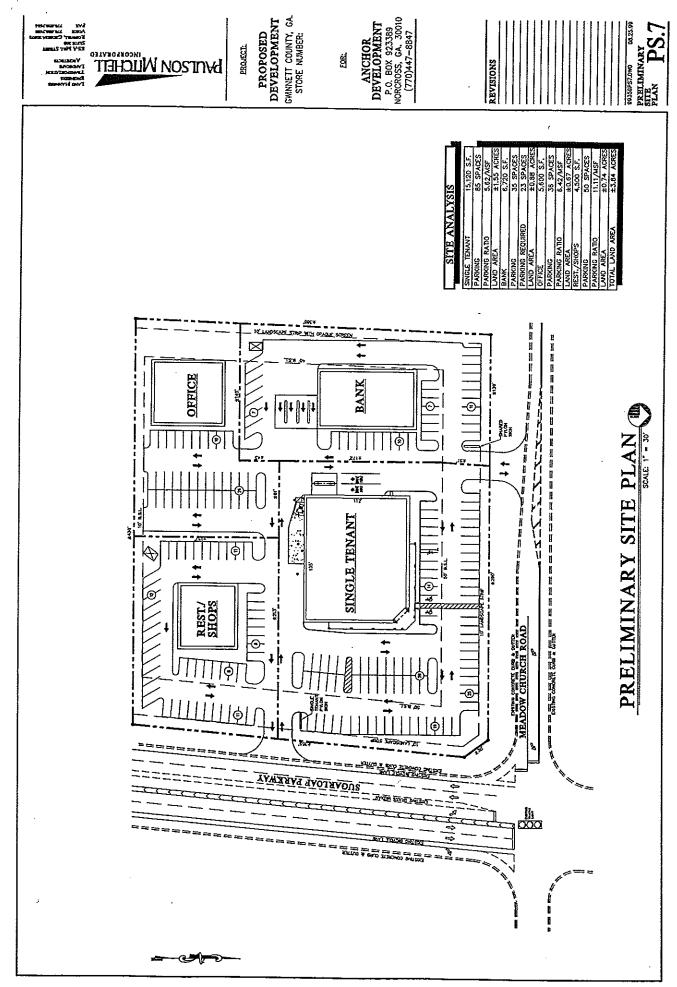


View from Intersection of Sugarloaf Parkway and Meadow Church Road



View of Parking Lot along Sugarloaf Parkway

Exhibit B: Previously Approved Resolution and Site Plan [attached]



CASE NUMBER RZ-99-132

BOARD OF COMMISSIONERS

GWINNETT COUNTY

LAWRENCEVILLE, GEORGIA

RESOLUTION

READING AND ADOPTION:

At the regular meeting of the Gwinnett County Board of Commissioners, held in the Justice and Administration Center Auditorium, 75 Langley Drive, Lawrenceville, Georgia.

Present	VOTE
Wayne Hill, Chairman Tommy Hughes, District 1	AYE AYE
Patti Muise, District 2 Judy Waters, District 3	AYE AYE
Kevin Kenerly, District 4	AYE

On motion of COMM. HUGHES, which carried 5-0, the following resolution was adopted:

A RESOLUTION TO AMEND THE OFFICIAL ZONING MAP

WHEREAS, the Municipal-Gwinnett County Planning Commission has held a duly advertised public hearing and has filed a formal recommendation with the Gwinnett County Board of Commissioners upon an Application to Amend the Official Zoning Map from

R-100	to	C-2	
byANCHOR DEVELOPMENT,		the proposed use of	of
COMMERCIAL/RETAIL (REDUCTION	IN BUFFERS)		on a
tract of land described by t	the attached I	legal description,	which
is incorporated herein and m	nade a part he	ereof by reference;	and

WHEREAS, notice to the public regarding said Amendment to the Official Zoning Map has been duly published in THE GWINNETT DAILY POST, the Official News Organ of Gwinnett County; and

WHEREAS, a public hearing was held by the Gwinnett County

Board of Commissioners on __DECEMBER 14, 1999 _____, and

objections were not filed.

NOW, THEREFORE, BE IT RESOLVED by the Gwinnett County Board of Commissioners this the 14^{TH} day of DECEMBER, 1999, that the aforesaid application to amend the Official Zoning Map from R-100 to C-2 is hereby APPROVED subject to the following enumerated conditions:

- 1. To restrict the use of the property as follows:
 - A. Retail and service commercial and accessory uses.
 - B. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive-through restaurants), financial institutions, office professional and accessory uses.
- 2. To satisfy the following site development considerations:
 - A. Provide a 15-foot wide landscaped strip outside the right-of-way of Sugarloaf Parkway. Provide a ten-foot wide landscaped strip outside the right-of-way of Meadow Church Road.
 - B. Provide a minimum 10-foot wide landscaped strip adjacent to residentially-zoned property.
 - C. Provide a five-foot wide landscaped strip adjacent to all internal property lines except where interparcel access is provided.

- D. Provide interparcel access throughout the development.
- E. The development shall be limited to one shared curb cut per road frontage. The design and location of curb cuts shall be subject to review and approval of the Gwinnett Department of Transportation.
- F. Provide landscaped islands throughout the parking areas. At a minimum, landscaped islands shall consist of a 100-square foot planted area per eighteen (18) spaces of double row parking with a 100-square foot planted area at the end of each row. These landscaped islands shall include at least two trees per island. Trees shall be a minimum of five feet in height at the time of planting. Submit landscape plans for review and approval by the Development Review Section. Alternate planting plans consistent with the intent of this condition may be submitted for review and approval of the Planning Director.
- G. Buildings shall be finished with architectural treatments of glass and brick.
- H. At the time of development, provide minimum 5-foot wide sidewalks along both road frontages.
- I. Dumpsters shall be screened by a brick fence or wall matching the buildings. Dumpster pickup shall be limited to between the hours of 7:00 am and 7:00 pm.
- J. Signage shall comply with all requirements of the Gwinnett County sign regulations. Ground signs shall be monument type signs architecturally consistent with the shopping center development across Sugarloaf Parkway, and subject to review and approval of the Development Division.
- K. No billboards shall be permitted.
- L. Building, signage, and landscape plans shall be submitted for review and approval by the Planning Commission. Landscaping shall be consistent with the standards of the Sugarloaf Farms development and adjacent and nearby commercial/office development.

CASE NUMBER RZ-99-132

3. Install an eight foot high wooden fence along the common property line of Robert H. McIntyre (Tax Parcel #7-122-002).

GWINNETT COUNTY BOARD OF COMMISSIONERS

Bv:

F. Wayne Hill, Chairman

Date Signed:

Dec. 28, 19 99

ATTEST:

Branda Maddrx County Clerk

Legal Description

Anchor Development, LLC
3.78 Acre Tract at Sugarloaf Parkway and Meadow Church Road
District 7, Land Lot 122, Parcel 0038

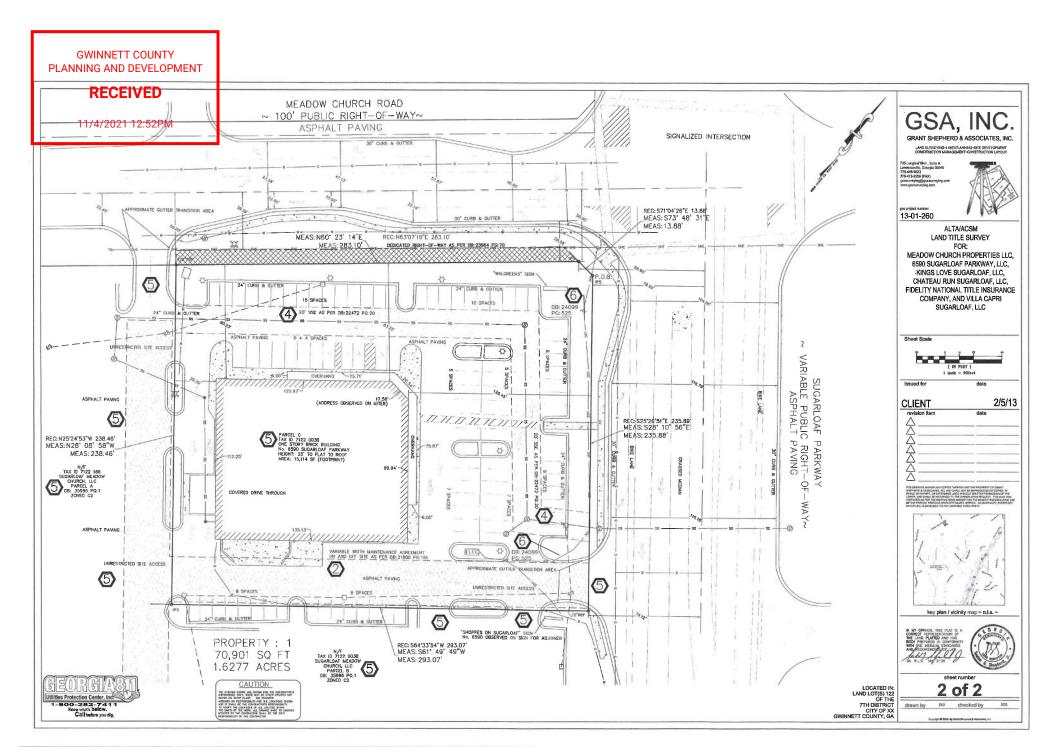
All that tract or parcel of land containing 3.78 acres lying in Land Lot 122 of the 7th District of Gwinnett County, Georgia, being more particularly described as follows:

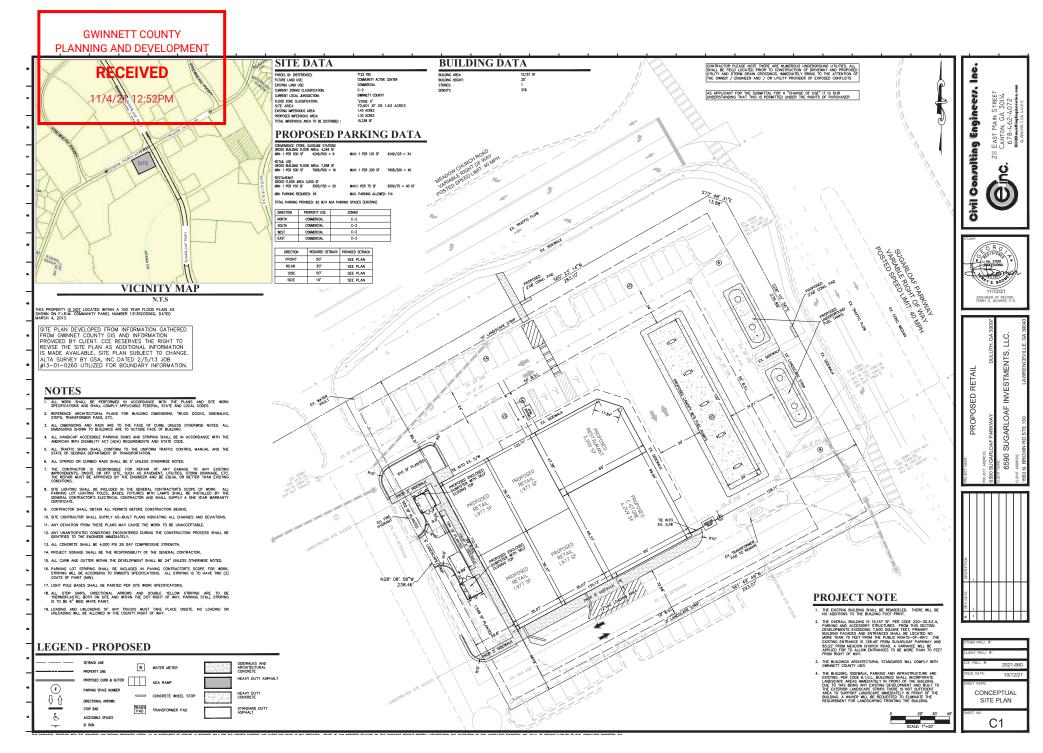
Beginning on the southwesterly right-of-way of Meadow Church Road at the mitered corner established at its intersection with the southwesterly right-of-way of Sugarloaf Parkway, thence S 53° 51' 37"W along said miter a distance of 30.96 feet to a point on the southwesterly right-of-way of Sugarloaf Parkway, thence N 85° 00' 00" along said right-of-way for a distance of 356.71 feet, thence leaving said right-of-way N 00° 00' 00"W a distance of 430.44 feet, thence S 88° 00' 00" a distance of 380.58 feet to a point along the southwesterly right-of-way of Meadow Church Road, thence S 00° 00' 00" along said right-of-way a distance of 429.99 feet to the Point of Beginning.

RZ. 99-132

Exhibit C: Site Plan

[attached]





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Exhibit D: Building Elevations

[attached]

















Exhibit E: Letter of Intent and Applicant's Response to Standards [attached]

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ANDERSEN | TATE | CARR

November 12, 2021

LETTER OF INTENT AND JUSTIFICATION FOR CHANGE IN CONDITIONS

Change in Conditions Application Gwinnett County, Georgia

Applicant:

6590 Sugarloaf Investments, LLC

Property:

Tax Parcel ID R7122 185 ±1.6277 Acres of Land Located at 6590 Sugarloaf Parkway, Duluth, Georgia 30097

Submitted for Applicant by:

Melody A. Glouton, Esq.
ANDERSEN TATE & CARR, P.C.
One Sugarloaf Centre
1960 Satellite Blvd.
Suite 4000
Duluth, Georgia 30097
770.822.0900
mglouton@atclawfirm.com

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I. INTRODUCTION

This Application for Change in Conditions is submitted for a 1.6277-acre parcel of land located in Land Lot 122 of the 7th District of Gwinnett County, Georgia, Duluth, and known as 6590 Sugarloaf Parkway (hereinafter the "Property"). The Property is currently zoned C-2 pursuant to RZ-99-132 and is designated within the "Regional Activity Center" character area on the Gwinnett County 2040 Unified Plan Future Development Map. The Property is shown on the survey prepared by Grant Shepherd & Associates, Inc. dated February 5 and 6, 2013, and filed with this Application. The Property that is the subject of this change in conditions application is owned by Blue Panther Development, LLC and further identified below from the Gwinnett County GIS:



The Applicant, 6590 Sugarloaf Investments, LLC (the "Applicant") now seeks approval to renovate the interior of the existing building to create tenant units for retail, restaurant and convenience store, and to reconfigure the parking lot to incorporate five (5) fuel pumps. In order to do so, the Applicant is requesting to amend Condition 1.B. of Zoning Resolution RZ-99-132 (attached as Exhibit A) as follows:

- 1. To restrict the use of the property as follows:
 - A. Retail and service commercial and accessory uses.
 - B. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive through restaurants), financial institutions, office professional and accessory uses.

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This document is submitted as the Letter of Intent, Response to Standard Governing the Exercise of Zoning Power, and other materials required by the Gwinnett County UDO.

II. <u>DESCRIPTION OF THE PROPERTY AND SURROUNDING AREA</u>

The Property is a square tract at the intersection of Sugarloaf Parkway and Meadow Church Road in Duluth, Georgia. The Property is an outparcel of a larger C-2 development with existing restaurant and retail uses and is adjacent to the Gas South District on the southern and eastern property boundaries. All corners of the intersection are zoned C-2 with additional commercial uses extending in all direction off of the intersection. Uses include retail, restaurant, gas stations, grocery stores, and restaurants with drive-thru windows.

The Future Development Map of the Gwinnett County 2040 Unified Plan (the "2040 Plan") classifies this Property as within the "Regional Activity Center" Character Area, of the Gwinnett County Future Development Map. The Regional Activity Center Character Area is intended for areas that have intense commercial and office activity. Potential development types include retail, shopping plazas, and large-scale mixed-use developments incorporating such uses.

As referenced above, the surrounding properties in this corridor are zoned commercial. Below are maps of the surrounding uses and the zoning classifications by parcel:





III. PROJECT SUMMARY

As shown on the conceptual site plan prepared by Civil Consulting Engineers, Inc. dated October 12, 2021, and filed with this Application (hereinafter the "Site Plan"), the Applicant proposes to redevelop the existing Walgreens building into a multi-tenant building that would include an approximately 4,249sf convenience store, 3,000sf restaurant, and four 1,977sf retail spaces totaling 7,908sf. The Applicant would utilize the existing building

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footprint which totals 15,157sf. Further, the Applicant proposes to reconfigure the parking lot to include five (5) fuel pumps under a single canopy. The proposed retail spaces will be a permitted use within the C-2 zoning district. The existing parking lot will be reconfigured to incorporate five (5) fuel pumps and a canopy fronting Sugarloaf Parkway. The existing utilities will be used based on the electrician, plumber, and licensed contractor's direction. There will be an addition of two (2) grease traps to support the restaurant and convenience store. The pavement will be replaced as such that the drainage basin and drainage path will be unaltered. The Property will utilize the existing access points on Meadow Church Road and Sugarloaf Parkway. As shown on the site plan, the building, sidewalk, parking and infrastructure are existing. As such, with regard to the requirement set forth in the UDO that buildings shall incorporate landscape areas immediately in front of the building, the Applicant will seek a waiver from said request due to the fact that this is an existing development and there is not sufficient landscape area immediately in front of the existing structure to incorporate new space.

IV. SITE IMPACT ANALYSIS

Pursuant to UDO § 270-20.6, entitled "Impact Analysis," the Applicant submits its written impact analysis which shows that rezoning to C-2, satisfies UDO § 270-20.5, entitled "Standards Governing Exercise of the Zoning Power," as follows:

(A) WHETHER A PROPOSED CHANGE IN CONDITIONS WILL PERMIT A USE THAT IS SUITABLE IN VIEW OF THE USE AND DEVELOPMENT OF ADJACENT AND NEARBY PROPERTY:

Yes, approval of the proposed Change in Conditions will permit a use that is suitable in view of the use and development of adjacent and nearby property. The Property is located at the intersection of Sugarloaf Parkway and Meadow Church Rd. The Property is adjacent to intense, large-scale commercial developments and across the street from existing commercial uses that are consistent with the Applicant's proposal.

(B) WHETHER A PROPOSED CHANGE IN CONDITIONS WILL ADVERSELY AFFECT THE EXISTING USE OR USEABILITY OF ADJACENT OR NEARBY PROPERTY:

No, the proposed Change in Conditions Application will not adversely affect the existing use or usability of any of the nearby properties. The proposed change in conditions would allow for a redevelopment that is compatible with existing intense commercial uses on adjacent and nearby properties. Rather the proposed development would complement existing commercial uses and provide a convenient neighborhood serving commercial use for the surrounding community and existing traffic volume on Sugarloaf Parkway.

(C) WHETHER THE PROPERTY TO BE AFFECTED BY A PROPOSED CHANGE IN CONDITIONS HAS REASONABLE ECONOMIC USE AS CURRENTLY ZONED:

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The Applicant submits that due to the size, location, layout, topography, and natural features of the Property, it does not have reasonable economic use as currently zoned. The Applicant's proposal would allow for the Property to be redeveloped for a use that is consistent with surrounding properties and those on the other corners of the intersection. Further, maintaining the restriction on the Property that the Applicant is seeking to delete would place an undue burden on the Property by putting it at an economic disadvantage to other properties located at the same intersection.

(D) WHETHER THE PROPOSED CHANGE IN CONDITIONS WILL RESULT IN A USE WHICH WILL OR COULD CAUSE AN EXCESSIVE OR BURDENSOME USE OF EXISTING STREETS, TRANSPORTATION FACILITIES, UTILITIES, OR SCHOOLS:

No, the proposed change in conditions application will not result in an excessive or burdensome use of the infrastructure systems. The Property has convenient access to Sugarloaf Parkway as well as Meadow Church Road. The proposed redevelopment would complement the existing commercial uses in the area by providing a neighborhood serving use that is absent on the east bound side of Sugarloaf Parkway.

(E) WHETHER THE PROPOSED CHANGE IN CONDITIONS IS IN CONFORMITY WITH THE POLICY AND INTENT OF THE LAND USE PLAN:

The proposed change in conditions application is in conformity with the policy and intent of the Gwinnett County 2040 Unified Plan. The Property is located within the Regional Activity Center Character Area of the 2040 Future Development Map. Encouraged land uses for the Regional Activity Character Area specifically include intense commercial and retail uses. The proposed development would be compatible with and successfully co-exist with the surrounding uses.

(F) WHETHER THERE ARE OTHER EXISTING OR CHANGING CONDITIONS AFFECTING THE USE AND DEVELOPMENT OF THE PROPERTY WHICH GIVE SUPPORTING GROUNDS FOR EITHER THE APPROVAL OR DISAPPROVAL OF THE PROPOSED CHANGE IN CONDITIONS:

The Applicant submits that the character of the surrounding development and the existing mix of the same or similar intense commercial uses in the area provide supporting reasons for approval of the change in conditions request. The Applicant submits that the Property's location, size, and dimensions, as well as its location at the intersection of Sugarloaf Parkway and Meadow Church Road and intense commercial corridor provide further support for approval of the proposed change in conditions application.

V. <u>JUSTIFICATION FOR REZONING</u>

The Applicant respectfully submits that "The Unified Development Ordinance of Gwinnett County, Georgia" (the "Ordinance"), as amended from time to time, to the extent that it classifies the Property in any zoning district, or conditions the Property, in such a way that would

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preclude development of a convenience store with fuel pumps and other retail uses is unconstitutional as a taking of property, a denial of equal protection, an arbitrary and capricious act, and an unlawful delegation of authority under the specific constitutional provisions later set forth herein. Any existing inconsistent zoning or conditions of the Property pursuant to the Ordinance deprives the Applicant and Property owner of any alternative reasonable use and development of the Property. Additionally, all other zoning classifications would deprive the Applicant and Property owner of any reasonable use and redevelopment of the Property. Further, any attempt by the Gwinnett County Board of Commissioners to impose greater restrictions upon the manner in which the Property will be redeveloped than presently exist would be equally unlawful.

Accordingly, Applicant submits that the current zoning classification and any other zoning of the Property save for what has been requested as established in the Ordinance constitute an arbitrary and unreasonable use of the zoning and police powers because they bear no substantial relationship to the public health, safety, morality or general welfare of the public and substantially harm the Applicant and Property owner. All inconsistent zoning classifications and changes to conditions different than requested hereunder would constitute and arbitrary and unreasonable use of the zoning and police powers because they bear or would bear no substantial relationship to the public health, safety, morality, or general welfare of the public and would substantially harm the Applicant and Property owner. Further, the existing inconsistent zoning conditions on the Property constitutes a taking of the owner's private property without just compensation and without due process in violation of the Fifth Amendment and Fourteenth Amendment of the Constitution of the United States, and Article I, Section II, Paragraph I and Article I, Section III, Paragraph I of the Constitution of the State of Georgia and the Due Process and Equal Protection Clauses of the Fourteenth Amendment to the Constitution of the United States.

Further, the Applicant respectfully submits that failure to approve the requested change in conditions application would be unconstitutional and would discriminate in an arbitrary, capricious and unreasonable manner between the Applicant and Property owner and owners of similarly situated property in violation of Article I, Section III, Paragraph I of the Constitution of the State of Georgia and the Equal Protection Clause of the Fourteenth Amendment of the Constitution of the United States.

Finally, the Applicant respectfully submits that the Gwinnett County Board of Commissioners cannot lawfully impose more restrictive standards upon the development of the Property than presently exist, as to do so not only would constitute a taking of the Property as set forth above, but also would amount to an unlawful delegation of their authority, in response to neighborhood opposition, in violation of Article IX, Section IV, Paragraph II of the Georgia Constitution.

This Application meets favorably with the prescribed test set out by the Georgia Supreme Court to be used in establishing the constitutional balance between private property rights and zoning and planning as an expression of the government's police power. <u>See Guhl v. Holcomb</u> Bridge Road Corp., 238 Ga. 322 (1977).



VI. <u>CONCLUSION</u>

For the foregoing reasons, the Applicant respectfully requests that this Application for change in conditions be approved. The Applicant welcomes the opportunity to meet with the Gwinnett County Planning Department staff to answer any questions or to address any concerns relating to this Letter of Intent or supporting materials.

Respectfully submitted this 4th day of November, 2021.

ANDERSEN, TATE & CARR, P.C.

Melody A. Glouton

Melody A. Glouton, Esq.

Enclosures MAG/ag

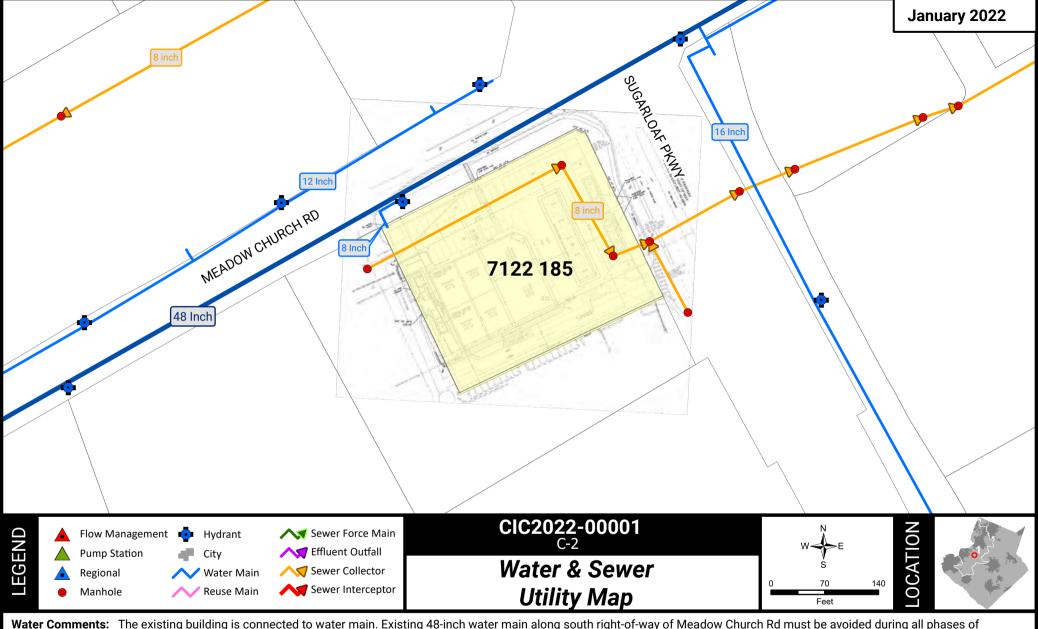
Exhibit F: External Agency Review Comments

[attached]



Department of Planning and Development TECHNICAL REVIEW COMMITTEE

TRC	Meeting Date:	Dece	mber 14, 202	21	
Department/Agency Name:		DWR			
Reviewer Name:		Mike	Pappas		
Reviewer Title:		GIS P	lanning Man	nager	
Reviewer Email Address:		Micha	ael.pappas@	ogwinnettcounty.com	
Case Number:		CIC2022-00001			
Case Address:		6590 Sugarloaf Parkway			
	Comments:	Х	YES	NO	
1	WATER: The existing building is connected to	o water	main.		
2	WATER: Existing 48-inch water main along south right-of-way of Meadow Church Rd must be avoided during all phases of construction.				
3	SEWER: An updated Sewer Capacity Certification is required for redevelopment to confirm available capacity.				
4	SEWER: The existing building is connected to sewer.				
5	SEWER: Underground storage tanks shall not be within the existing sanitary sewer easement.				
6					
7					
	Recommended Zoning Conditions:		YES	X NO	
1					
2					
3					
4					
5					
6					
7					



construction.

Sewer Comments: An updated Sewer Capacity Certification is required for redevelopment to confirm available capacity. The existing building is connected to sewer. Underground storage

tanks shall not be within the existing sanitary sewer easement.

Water Availability: Water demands imposed by the proposed development may require upsizing or extensions of existing water mains in order to meet Gwinnett County Standards and fire flow demands. Any cost associated with such required improvements will be the responsibility of the development. Current Gwinnett County Standards require a minimum of 12" pipe size for commercial developments and a minimum of 8" pipe size for residential developments. Additionally, connection to a minimum of 12" and 8" mains are required for commercial and residential developments, respectively. It is the responsibility of the development.

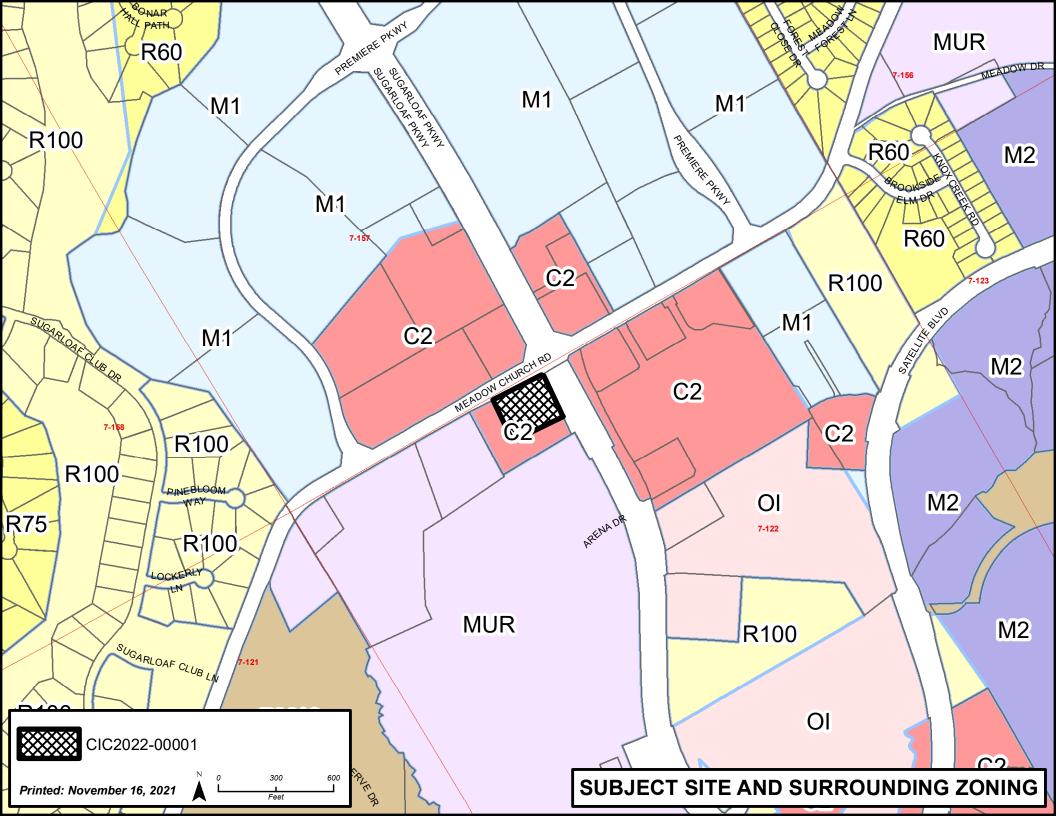
Sewer Availability: A Sewer Capacity Certification must be obtained from Gwinnett County to confirm the existing system can serve the development. Sewer demands imposed by the proposed development may require upsizing and/or extensions of existing sewer mains, and/or installation of a new pump station. Any cost associated with such required improvements will be the responsibility of the development. The developer shall provide easements for future sewer connection to all locations designated by Gwinnett County during plan review.

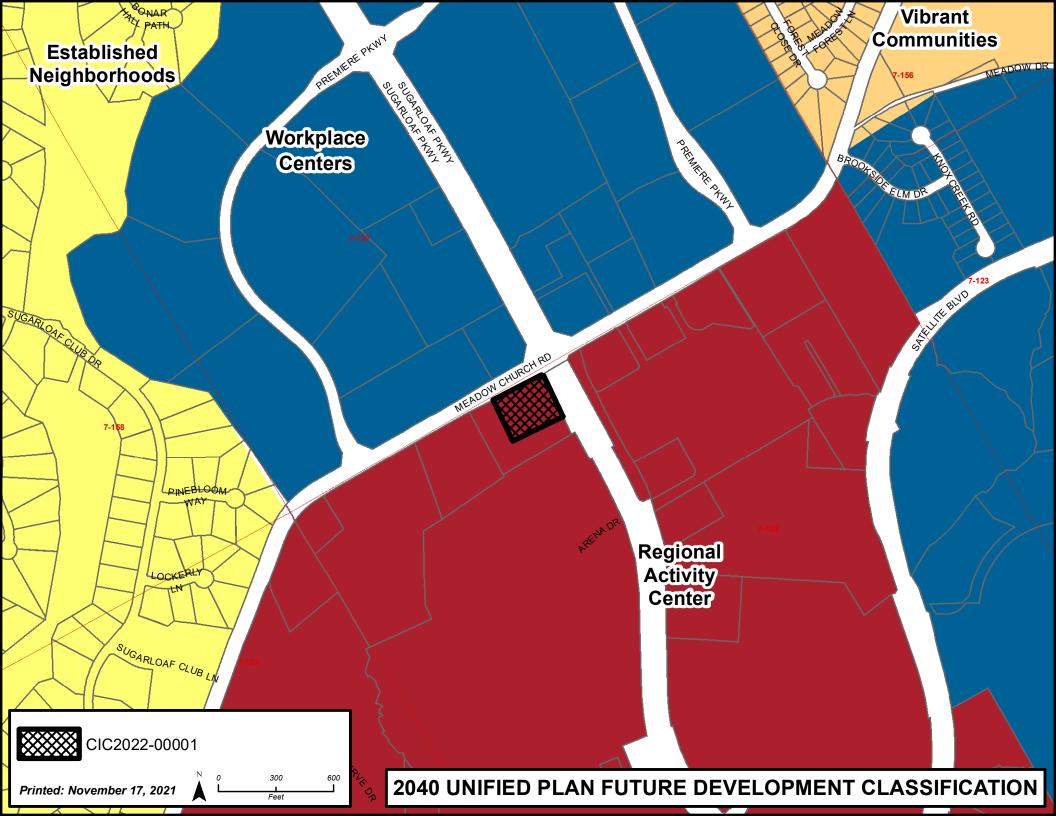
Water and Sewer Design and Construction Requirements: Extensions of the water and/or sanitary sewer systems within the subject development must conform to this department's policies, Gwinnett County's ordinances, and the Water Main and Sanitary Sewer Design and Construction Standards and Specifications, dated April 5th, 2016. Subsequent to design, construction, and final acceptance of the required utilities, service would then become available under the applicable utility permit rate schedules. Private Road Developments: Any development with private roads must comply with the Standard Policy Requirement for the Installation of Water and Sanitary Sewer Mains within Private Developments. This policy stipulates minimum easement requirements and location of public mains and appurtenances, among other requirements.

Exhibit G: Maps

[attached]







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Gwinnett County Planning Division Change in Conditions Application Last Updated 10/2021

CHANGE IN CONDITIONS APPLICATION

AN APPLICATION TO AMEND THE OFFICIAL ZONING MAP OF GWINNETT COUNTY, GEORGIA

APPLICANT INFORMATION	PROPERTY OWNER INFORMATION*		
NAME: 6590 Sugarloaf Investments, LLC c/o Andersen, Tate & Carr, P.C.	NAME: <u>Blue Panther Development, LLC a Delaware</u> Corporation		
ADDRESS: 1960 Satellite Blvd., Suite 4000	ADDRESS: 105 Jessup Rd.		
CITY: Duluth	CITY: West Jessup		
STATE: GA ZIP: 30097	STATE:_NJZIP:08086		
PHONE:	PHONE: <u>561-315-2113</u>		
EMAIL: mglouton@atclawfirm.com	EMAIL:singerdevelopment@gmail.com		
CONTACT PERSON: Melody A. Glouton, Esq. Ph	HONE:		
CONTACT'S E-MAIL: mglouton@atclawfirm.com			
APPLICANT IS THE: OWNER'S AGENT PROPERTY OWNER CONTRACT PURCHASER			
ZONING DISTRICTS(S): C-2 PRIOR ZONING CASE: RZ-99-132			
PARCEL NUMBER(S):ACREAGE:ACREAGE:			
ADDRESS OF PROPERTY: 6590 Sugarloaf Parkway, D	uluth		
PROPOSED CHANGE IN CONDITIONS: Remove Condition 1(B) from RZ-99-132			
RESIDENTIAL DEVELOPMENT:	NON-RESIDENTIAL DEVELOPMENT:		
NO. OF LOTS/DWELLING UNITS:	NO. OF BUILDINGS/LOTS:1		
DWELLING UNIT SIZE (Sq. Ft.):	TOTAL GROSS SQUARE FEET: 15,157		
GROSS DENSITY:	DENSITY: N/A		
NET DENSITY:			

PLEASE ATTACH A LETTER OF INTENT EXPLAINING WHAT IS PROPOSED

Symbols & Abbreviations

MONUMENT FOUN DE LICHT POLE O MONUMENT SET SCO STREET LIGHT POLE

EST ELEC TRANSFORMER

EST AIR CONCITIONER

- BE - DURILD ELECTRIC

- GHE - OVERTILE AD ILECTRIC

- UNG - LINDERGROUND FLECTRIC P.K. HAIL SET X FND X MARK X SET X MARK A R.R. SPIKE FOUND A RR SPIKE SET BENCHMARK

DO CONG. R/W MARKER E ELECTRIC NETER (R) RECORD DATA WATER LINE
WATER MANHOLE
WATER VALVE
WATER VALVE
WATER LETER
FIRE HYDRANT
BE BACK FLOW
PREVENTOR (H) MEASURED DATA (C) CALCULATED DATA

(C) CALCULATED DATA
BAN RIGHT TO "MAY
BSL BLOG SE BACK LINE
RCP REPAYORED COME PIPE
CMP CORRUGATED WETAL PIPE
PUC PLASTIC PIPE
MIL METAL
L/S LANDSCAPING
B
TREE
A PREVENTION

GAS VALVE

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GAS MAT EXCEPTIONS LINKNOWN MANHOLE IPS IRCH PIN SET

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TO SELEPHONE POLE -UCT- UNDERGROUND TELEPHONE LINE

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Reference Notes

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Utility Contacts / Notes

1. ATLANTA GAS LIGHT GWINNETF GAS:
DANNY PEDRAZA (404) 472-4108
2. CITY OF NORCROSS ELECTRIC/WATER/SEWER:
MARYBETH BENDER (678) 421-2000
3. ATT/O TELECOMAUNICATIONS:
KAR RECTOR (404) 216-7772

KEN RECTOR (404) 216-7

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(FEORG)

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DEPARTMENT OF NATURAL RESOURCES
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Booton G. Shokherd, Art.

Booton Registered, Inc.

Broots Shokherd Associates, Inc.

Zoning Information

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Salberke

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6590 Sugarloaf Pkwy NW Duluth, GA 30097

What is the Special Flood Hazard Area (SFHA)?

Nature Doesn't Read Flood Maps

OFF Profession Contract

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GEORGIA FLOOD MAP FLOOD RISK SNAPSHOT

GWINNETT COUNTY PLANNING AND DEVELOPMENT

Legend with Flood Zone Designations

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Notes Corresponding to Schedule B

Schedule 8-Section 8

Exceptions

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AFFECTS SITE - AS TO ORIGINAL 80" RIGHT-OF-WAY - SUPERCEDED BY ADDITIONAL RIGHT-OF-WAY TAKING AT DEED BOOK 23984, PAGE 80 Maintenance Agreement between Segarted meadow church, LLC and Geharett County, dated July 21, 2000, Red and recorded Dedember 5, 2000 in Deed Book 21800, Page 142, aforesaid records.

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7 Memorandum of Lease by and between Surgarioof Neodow Church LLC and Walgreen Co., dated July 21, 2000, recorded on August 8, 2001, in Deed Book 24108, Page 186, aforesold records.

8. Mamacrodum of Co-Tennory Agreement by and between 8590 Segarian Parkany, L.L.C. Meadow Church Properties LLC, Kings Core Sugariand, L.C. Chatleon Rive Sugariand, L.C. and Wile Copy's Sugariand, LLC dated Misses 11, 2003, recorded in Deed Book 35995 Page 42, afaresold records. NOT A SURVEYING ISSUE

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LOCATED IN LAND LOT(S) 122 7TH DISTRICT CITY OF XX GWINNETT COUNTY, GA

GSA, INC. GRANT SHEPHERD & ASSOCIATES, INC.

LAND SURVEYING-LAND PLANNING-SITE DEVELOPMENT CONSTRUCTION MANAGEMENT-CONSTRUCTION LAYOUT

13-01-260



ALTA/ACSM LAND TITLE SURVEY

FOR: MEADOW CHURCH PROPERTIES LLC. 6590 SUGARLOAF PARKWAY, LLC. KINGS LOVE SUGARLOAF, LLC. CHATEAU RUN SUGARLOAF, LLC. FIDELITY NATIONAL TITLE INSURANCE COMPANY, AND VILLA CAPRI SUGARLOAF, LLC

Sheet Scale



CLIENT

2/6/13



key plan / vicinity map ~ n.t.s. ~



1 of 2

xxx checked by drawn by

Copyright ID 3015 By Clears Shopherd & A

GWINNETT COUNTY PLANNING AND DEVELOPMENT **RECEIVED** MEADOW CHURCH ROAD ~ 100' PUBLIC RIGHT-OF-WAY~ 11/4/2021 12:52PM ASPHALT PAVING SIGNALIZED INTERSECTION GRANT SHEPHERD & ASSOCIATES, INC. NO CLIEB & GUTTER REC: S71"04'26"E 13.88 13-01-260 MEAS: S73" 48' 31"E MEAS: 13.88' ALTA/ACSM MEAS: N60" 23" 14 E LAND TITLE SURVEY FOR: MEADOW CHURCH PROPERTIES LLC, 6590 SUGARLOAF PARKWAY, LLC, KINGS LOVE SUGARLOAF, LLC, POR CHATEAU RUN SUGARLOAF, LLC, (5) FIDELITY NATIONAL TITLE INSURANCE COMPANY, AND VILLA CAPRI 15 SPACES SUGARLOAF, LLC & GUTTER ASPHALT PAYING Sheet Scale UNRESTRICTED SITE ACCES \$ SUGARLOAF F VARIABLE PUBLIC ASPHALT P OVERHANG ASPHALT PAVING (ADDRESS OBSERVED ON MITER) 2/5/13 CLIENT 11.11.11.11.11.11.11.11.11.11 REC: S25'26'51"E 235.89' MEAS: S28" 10" 56"E PARCEL C TAX ID 7122 0038 ONE STORY BRICK BUILDING No. 6590 SUGARLOAF PARKWAY HEIGHT: 25' TO FLAT TO ROOF AREA: 15,114 SF (FOOTPRINT) MEAS: 235.88 REC: N25'24'53"W 238.46' MEAS: N28' 08' 58"W_ PARKWAY C RIGHT-OF PAVING 0 MEAS: 238.46' 112.25 TAX ID 7122 186 SUGARLOAF MEADOW CHURCH, LLC PARCEL A DB: 35996 PG:1 ZONED C2 9 COVERED DRIVE THROUGH WAY~ ASPHALT PAYING ELEC 23 VARIABLE WOTH MAINTENANCE AGREEMENT ON AND OFF SITE AS PER DB: 21800 PG: 151 UNRESTRICTED SHE ACCESS APPROXIMATE GUTTER TRANSITION AREA-**(5)** ASPHALT PAYING (5) - B SPACES 8 SPACES key plan / vicinity map ~ n.t.s. ~ "SHOPPES ON SUGARLOAF" SIGN No. 6590 OBSERVED ON SIGN FOR ADJOINER PROPERTY: 1 REC: S64*33'54"W 293.07' MEAS: S61* 49' 49"W N/F TAX ID 7122 003B SUGARLOAF MEADOW CHURCH, LLC PARCEL B DB: 35996 PG:1 ZONED C2 70,901 SQ FT MEAS: 293.07 1.6277 ACRES CAUTION LOCATED IN: LAND LOT(S) 122 OF THE 7TH DISTRICT CITY OF XX GWINNETT COUNTY, GA 2 of 2 THE CHAPTER BOTHN MF, DOWN FOR THE CONTRINCTOR'S CONVINCE ONLY, BODG MAY BE CONTRIVED SO THE CONTRIVED ON THE CONTRIVED ON THE CONTRIVED SO THE CONTRIVED ON THE CONTRIVED SO THE CONTRIVENCE SO THE CONTRIVED SO THE CONTRIVENCE SO THE CONTRIVED S Utilities Protection Center, Inc. 1-800-282-7411 Know what's below. Call before you dig. drawn by checked by

GWINNETT COUNTY PLANNING AND DEVELOPMENT SITE DATA BUILDING DATA CONTRACTOR PLEASE NOTE THERE ARE NUMEROUS UNDERGROUND UTILITIES. ALL SHALL BE FIELD LOCATED PRIOR TO CONSTRUCTION OF DRIVEWAY AND PROPOSED UTILITY AND STORM DRAIN CROSSINGS. IMMEDIATELY BRING TO THE ATTENTION OF THE OWNER / ENGINEER AND / OR UTILITY PROVIDER OF EXPOSED CONFLICTS RECEIVED PARCEL ID: (REFERENCE): FUTURE LAND USE: EXISTING LAND USE: CURRENT ZONING CLASSFICATION: CURRENT LOCAL JURISDICTION: 7122 185 COMMUNITY ACTIVE CENTER COMMERCIAL C-2 GRINNETT COUNTY BUILDING AREA: BUILDING HEIGHT: STORIES: DENSITY: 15,157 SF 25' Engineerz. AS APPLICANT FOR THE SUBMITTAL FOR A "CHANGE OF USE" IT IS OUR UNDERSTANDING THAT THIS IS PERMITTED UNDER THE RIGHTS OF PURCHASER 12:52PM PLOCO ZONE CLASSFICATION: SITE AREA EXISTING IMPERVIOUS AREA: PROPOSED IMPERVIOUS AREA: TOTAL IMPERVIOUS AREA TO BE DISTURBED "ZONE X" 70,901 SF OR 1.63 ACRES 1.43 ACRES 1.33 ACRES 10,338 SF PROPOSED PARKING DATA onzulting MAX: 1 PER 125 SF 4249/125 = 34 RETAIL USE GROSS BUILDING FLOOR AREA: 7,908 SF MIN: 1 PER 500 SF 7908/500 = 16 RESTAURANT GROSS FLOOR AREA 3,000 SF MIN: 1 PER 150 SF 3000/150 = 20 MAX:1 PER 75 SF 3000/75 = 40 SF 0 MIN. PARKING REQUIRED: 45 MAX. PARKING ALLOWED: 114 <u>Civi</u> TOTAL PARKING PROVIDED: 62 W/4 ADA PARKING SPACES (EXISTING) NORTH COMMERCIAL SOUTH COMMERCIAL COMMERCIAL DIRECTION REQUIRED SETBACK PROVIDED SETBACK FRONT 50° SEE PLAN No. 27020 SEE PLAN SIDE SEE PLAN SEE PLAN @ VICINITY MAP N.T.S ENGINEER OF RECORD TERRY S. BOOMER, P.E. THIS PROPERTY IS NOT LOCATED WITHIN A 100 YEAR FLOOD PLAIN AS SHOWN ON FIRM. COMMUNITY PANEL NUMBER 13135C0056G, DATED WARCH 4, 2013. SITE PLAN DEVELOPED FROM INFORMATION GATHERED FROM GWINNET COUNTY GIS AND INFORMATION PROVIDED BY CLIENT. CCE RESERVES THE RIGHT TO REVISE THE SITE PLAN AS ADDITIONAL INFORMATION IS MADE AVAILABLE. SITE PLAN SUBJECT TO CHANGE. LLC SUGARLOAF INVESTMENTS, ALTA SURVEY BY GSA, INC DATED 2/5/13 JOB #13-01-0260 UTILIZED FOR BOUNDARY INFORMATION. NOTES EX. WATER ALL WORK SHALL BE PERFORMED IN ACCORDANCE WITH THE PLANS AND SITE WORK SPECIFICATIONS AND SHALL COMPLY APPLICABLE FEDERAL, STATE AND LOCAL CODES. REFERENCE ARCHITECTURAL PLANS FOR BUILDING DIMENSIONS, TRUCK DOCKS, SIDEWALKS, STEPS, TRANSFORMER PADS, ETC. ALL DIMENSIONS AND RADII ARE TO THE FACE OF CURB, UNLESS OTHERWISE NOTED. ALL DIMENSIONS SHOWN TO BUILDINGS ARE TO OUTSIDE FACE OF BUILDING. ALL HANDICAP ACCESSIBLE PARKING SIGNS AND STRIPING SHALL BE IN ACCORDANCE WITH THE AMERICAN WITH DISABILITY ACT (ADA) REQUIREMENTS AND STATE CODE. ALL TRAFFIC SIGNS SHALL CONFORM TO THE UNIFORM TRAFFIC CONTROL MANUAL AND THE STATE OF GEORGIA DEPARTMENT OF TRANSPORTATION. 0 6590 6. ALL STRIPED OR CURBED RADII SHALL BE 5' UNLESS OTHERWISE NOTED. THE CONTRACTOR IS RESPONSELE FOR REPAIR OF ANY DAMAGE TO ANY EXISTING MEROCAMENTS, ONSITE OR OFF STE, SUCH AS PAYMENTS, UTULIES, STORM DRAMAGE. TO THE REPAIR MUST BE APPROVED BY THE ENGINEER AND BE EQUAL OR BETTER THAN EXISTING CONDITIONS. 9. CONTRACTOR SHALL OBTAIN ALL PERMITS BEFORE CONSTRUCTION BEGINS. 10. SITE CONTRACTOR SHALL SUPPLY AS-BUILT PLANS INDICATING ALL CHANGES AND DEVIATIONS. 11. ANY DEVIATION FROM THESE PLANS MAY CAUSE THE WORK TO BE UNACCEPTABLE. 12. ANY UNANTICIPATED CONDITIONS ENCOUNTERED DURING THE CONSTRUCTION PROCESS SHALL BE IDENTIFIED TO THE ENGINEER IMMEDIATELY. 13. ALL CONCRETE SHALL BE 4,000 PSI 28 DAY COMPRESSIVE STRENGTH. 14. PROJECT SIGNAGE SHALL BE THE RESPONSIBILITY OF THE GENERAL CONTRACTOR. 15. ALL CURB AND GUTTER WITHIN THE DEVELOPMENT SHALL BE 24" UNLESS OTHERWISE NOTED. 16. PARKING LOT STRIPING SHALL BE INCLUDED IN PAYING CONTRACTOR'S SCOPE FOR WORK. STREPING WILL BE ACCORDING TO OWNER'S SPECIFICATIONS. ALL STRIPING IS TO HAVE TWO (2) COATS OF PAYNT (MIN). 17. LIGHT POLE BASES SHALL BE PAINTED PER SITE WORK SPECIFICATIONS. 18. ALL STOP BARS, DIRECTIONAL ARROWS AND DOUBLE YELLOW STRIPING ARE TO BE THERMOPLASTIC, BOTH ON SITE AND WITHIN THE DOT RIGHT OF WAY, PARKING STALL STRIPING IS TO BE 6" WIDE WHITE PAINT. PROJECT NOTE LOADING AND UNLOADING OF ANY TRUCKS MUST TAKE PLACE ONSITE. NO LOADING OR UNLOADING WILL BE ALLOWED IN THE COUNTY RIGHT OF WAY. THE EXISTING BUILDING SHALL BE REMODELED. THERE WILL BE NO ADDITIONS TO THE BUILDING FOOT PRINT. 2. THE OFFENLE BILLION IS 15,157 SF PER CODE 2025—80.3.5. A PRINCIPLO AND ACCESSION STRUCTURES FROM THIS SECTION DEVELOPMENTS EXCEEDING 75.00 SQUARE TEET, PRIMARY BILLIONS FANDES SHOULD RESERVE THE SECTION OF THE SEC LEGEND - PROPOSED THE BUILDINGS ARCHITECTURAL STANDARDS WILL COMPLY WITH GWINNETT COUNTY UDO. SCIBACK LINE SIDEWALKS AND ARCHITECTURAL CONCRETE 2021-06 W WATER METER . THE BUILDING, SDEWALK, PARKING AND INTRASTRUCTURE ARE EXISTING. PER CODE 6.1.0.1, BUILDINGS SHALL INCOEPPORATE AUMSCAPE AREAS MIMEDIATELY IN FRONT OF THE BUILDING, DUE TO THIS BEING ANY EXISTING DEVELOPMENT AND BUILT THE BUILDING. THE PROPERTY OF THE BUILDING AND AUGUST AND AUGUST AU HEAVY DUTY ASPHALT PROPOSED CURB & GUTTER

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ACCESSIBLE SPACES

TRANS
TRANSFORMER PAD

HEAVY DUTY

CONCEPTUAL SITE PLAN

C1



8K55846 PG0621

EXHIBIT A TO LIMITED WARRANTY DEED

Legal Description of Real Estate

ALL THAT TRACT OR PARCEL OF LAND lying and being in Land Lot 122, 7th District, Gwinnett County, Georgia and being more particularly described as follows:

BEGINNING at a point lying at a 1/2-inch rebar found at the southeasterly mitered corner of the southwesterly right of way intersection of Meadow Church Road (100' r/w) and Sugarloaf Parkway (r/w varies); thence proceed along said Sugarloaf Parkway, South 25 degrees 26 minutes 51 seconds East a distance of 235.89 feet to a 1/2-inch rebar found; thence leaving said right of way proceed South 64 degrees 33 minutes 54 seconds West a distance of 293.07 feet to a 1/2-inch rebar found; thence proceed North 25 degrees 24 minutes 53 seconds West, a distance of 238.46 feet to a 1/2" rebar lying on the southerly right of way of said Meadow Church Road; thence proceed along said right of way North 63 degrees 07 minutes 19 seconds East, a distance of 283.10 feet to an iron pin set; thence proceed South 71 degrees 04 minutes 26 seconds East, a distance of 13.88 feet to a11/2" rebar found, said 1/2" rebar found being the TRUE POINT OF BEGINNING; shown as containing 1.63 acres on that certain plat of survey entitled "ALTA/ACSM Land Title Survey for Meadow Church Properties LLC; 6590 Sugarloaf Parkway, L.L.C.; KeyBank National Association; Walgreens Co.; and Lawyers Title Insurance Corporation", prepared by Landair Surveying, Inc., bearing the seal and certification of Jon G. Adams, Georgia Registered Land Surveyor Number 2768, dated September 14, 2001, last revised April 16, 2003.

TOGETHER WITH the easement created in that certain Declarations of Easements, Covenants, Conditions and Restrictions by Sugarloaf Meadowchurch, LLC, dated July 25, 2001, filed and recorded July 26, 2001 in Deed Book 23964, Page 60, Gwinnett County, Georgia records; as amended by Amendment, dated December 12, 2001, filed and recorded June 7, 2002 in Deed Book 27639, Page 159, aforesaid records.

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ANDERSEN | TATE | CARR

November 12, 2021

LETTER OF INTENT AND JUSTIFICATION FOR CHANGE IN CONDITIONS

Change in Conditions Application Gwinnett County, Georgia

Applicant:

6590 Sugarloaf Investments, LLC

Property:

Tax Parcel ID R7122 185 ±1.6277 Acres of Land Located at 6590 Sugarloaf Parkway, Duluth, Georgia 30097

Submitted for Applicant by:

Melody A. Glouton, Esq.
ANDERSEN TATE & CARR, P.C.
One Sugarloaf Centre
1960 Satellite Blvd.
Suite 4000
Duluth, Georgia 30097
770.822.0900
mglouton@atclawfirm.com

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I. INTRODUCTION

This Application for Change in Conditions is submitted for a 1.6277-acre parcel of land located in Land Lot 122 of the 7th District of Gwinnett County, Georgia, Duluth, and known as 6590 Sugarloaf Parkway (hereinafter the "Property"). The Property is currently zoned C-2 pursuant to RZ-99-132 and is designated within the "Regional Activity Center" character area on the Gwinnett County 2040 Unified Plan Future Development Map. The Property is shown on the survey prepared by Grant Shepherd & Associates, Inc. dated February 5 and 6, 2013, and filed with this Application. The Property that is the subject of this change in conditions application is owned by Blue Panther Development, LLC and further identified below from the Gwinnett County GIS:



The Applicant, 6590 Sugarloaf Investments, LLC (the "Applicant") now seeks approval to renovate the interior of the existing building to create tenant units for retail, restaurant and convenience store, and to reconfigure the parking lot to incorporate five (5) fuel pumps. In order to do so, the Applicant is requesting to amend Condition 1.B. of Zoning Resolution RZ-99-132 (attached as Exhibit A) as follows:

- 1. To restrict the use of the property as follows:
 - A. Retail and service commercial and accessory uses.
 - B. Outparcel development fronting Sugarloaf Parkway shall be limited to restaurants (excluding drive through restaurants), financial institutions, office professional and accessory uses.

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This document is submitted as the Letter of Intent, Response to Standard Governing the Exercise of Zoning Power, and other materials required by the Gwinnett County UDO.

II. <u>DESCRIPTION OF THE PROPERTY AND SURROUNDING AREA</u>

The Property is a square tract at the intersection of Sugarloaf Parkway and Meadow Church Road in Duluth, Georgia. The Property is an outparcel of a larger C-2 development with existing restaurant and retail uses and is adjacent to the Gas South District on the southern and eastern property boundaries. All corners of the intersection are zoned C-2 with additional commercial uses extending in all direction off of the intersection. Uses include retail, restaurant, gas stations, grocery stores, and restaurants with drive-thru windows.

The Future Development Map of the Gwinnett County 2040 Unified Plan (the "2040 Plan") classifies this Property as within the "Regional Activity Center" Character Area, of the Gwinnett County Future Development Map. The Regional Activity Center Character Area is intended for areas that have intense commercial and office activity. Potential development types include retail, shopping plazas, and large-scale mixed-use developments incorporating such uses.

As referenced above, the surrounding properties in this corridor are zoned commercial. Below are maps of the surrounding uses and the zoning classifications by parcel:





III. PROJECT SUMMARY

As shown on the conceptual site plan prepared by Civil Consulting Engineers, Inc. dated October 12, 2021, and filed with this Application (hereinafter the "Site Plan"), the Applicant proposes to redevelop the existing Walgreens building into a multi-tenant building that would include an approximately 4,249sf convenience store, 3,000sf restaurant, and four 1,977sf retail spaces totaling 7,908sf. The Applicant would utilize the existing building

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footprint which totals 15,157sf. Further, the Applicant proposes to reconfigure the parking lot to include five (5) fuel pumps under a single canopy. The proposed retail spaces will be a permitted use within the C-2 zoning district. The existing parking lot will be reconfigured to incorporate five (5) fuel pumps and a canopy fronting Sugarloaf Parkway. The existing utilities will be used based on the electrician, plumber, and licensed contractor's direction. There will be an addition of two (2) grease traps to support the restaurant and convenience store. The pavement will be replaced as such that the drainage basin and drainage path will be unaltered. The Property will utilize the existing access points on Meadow Church Road and Sugarloaf Parkway. As shown on the site plan, the building, sidewalk, parking and infrastructure are existing. As such, with regard to the requirement set forth in the UDO that buildings shall incorporate landscape areas immediately in front of the building, the Applicant will seek a waiver from said request due to the fact that this is an existing development and there is not sufficient landscape area immediately in front of the existing structure to incorporate new space.

IV. SITE IMPACT ANALYSIS

Pursuant to UDO § 270-20.6, entitled "Impact Analysis," the Applicant submits its written impact analysis which shows that rezoning to C-2, satisfies UDO § 270-20.5, entitled "Standards Governing Exercise of the Zoning Power," as follows:

(A) WHETHER A PROPOSED CHANGE IN CONDITIONS WILL PERMIT A USE THAT IS SUITABLE IN VIEW OF THE USE AND DEVELOPMENT OF ADJACENT AND NEARBY PROPERTY:

Yes, approval of the proposed Change in Conditions will permit a use that is suitable in view of the use and development of adjacent and nearby property. The Property is located at the intersection of Sugarloaf Parkway and Meadow Church Rd. The Property is adjacent to intense, large-scale commercial developments and across the street from existing commercial uses that are consistent with the Applicant's proposal.

(B) WHETHER A PROPOSED CHANGE IN CONDITIONS WILL ADVERSELY AFFECT THE EXISTING USE OR USEABILITY OF ADJACENT OR NEARBY PROPERTY:

No, the proposed Change in Conditions Application will not adversely affect the existing use or usability of any of the nearby properties. The proposed change in conditions would allow for a redevelopment that is compatible with existing intense commercial uses on adjacent and nearby properties. Rather the proposed development would complement existing commercial uses and provide a convenient neighborhood serving commercial use for the surrounding community and existing traffic volume on Sugarloaf Parkway.

(C) WHETHER THE PROPERTY TO BE AFFECTED BY A PROPOSED CHANGE IN CONDITIONS HAS REASONABLE ECONOMIC USE AS CURRENTLY ZONED:

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The Applicant submits that due to the size, location, layout, topography, and natural features of the Property, it does not have reasonable economic use as currently zoned. The Applicant's proposal would allow for the Property to be redeveloped for a use that is consistent with surrounding properties and those on the other corners of the intersection. Further, maintaining the restriction on the Property that the Applicant is seeking to delete would place an undue burden on the Property by putting it at an economic disadvantage to other properties located at the same intersection.

(D) WHETHER THE PROPOSED CHANGE IN CONDITIONS WILL RESULT IN A USE WHICH WILL OR COULD CAUSE AN EXCESSIVE OR BURDENSOME USE OF EXISTING STREETS, TRANSPORTATION FACILITIES, UTILITIES, OR SCHOOLS:

No, the proposed change in conditions application will not result in an excessive or burdensome use of the infrastructure systems. The Property has convenient access to Sugarloaf Parkway as well as Meadow Church Road. The proposed redevelopment would complement the existing commercial uses in the area by providing a neighborhood serving use that is absent on the east bound side of Sugarloaf Parkway.

(E) WHETHER THE PROPOSED CHANGE IN CONDITIONS IS IN CONFORMITY WITH THE POLICY AND INTENT OF THE LAND USE PLAN:

The proposed change in conditions application is in conformity with the policy and intent of the Gwinnett County 2040 Unified Plan. The Property is located within the Regional Activity Center Character Area of the 2040 Future Development Map. Encouraged land uses for the Regional Activity Character Area specifically include intense commercial and retail uses. The proposed development would be compatible with and successfully co-exist with the surrounding uses.

(F) WHETHER THERE ARE OTHER EXISTING OR CHANGING CONDITIONS AFFECTING THE USE AND DEVELOPMENT OF THE PROPERTY WHICH GIVE SUPPORTING GROUNDS FOR EITHER THE APPROVAL OR DISAPPROVAL OF THE PROPOSED CHANGE IN CONDITIONS:

The Applicant submits that the character of the surrounding development and the existing mix of the same or similar intense commercial uses in the area provide supporting reasons for approval of the change in conditions request. The Applicant submits that the Property's location, size, and dimensions, as well as its location at the intersection of Sugarloaf Parkway and Meadow Church Road and intense commercial corridor provide further support for approval of the proposed change in conditions application.

V. <u>JUSTIFICATION FOR REZONING</u>

The Applicant respectfully submits that "The Unified Development Ordinance of Gwinnett County, Georgia" (the "Ordinance"), as amended from time to time, to the extent that it classifies the Property in any zoning district, or conditions the Property, in such a way that would

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preclude development of a convenience store with fuel pumps and other retail uses is unconstitutional as a taking of property, a denial of equal protection, an arbitrary and capricious act, and an unlawful delegation of authority under the specific constitutional provisions later set forth herein. Any existing inconsistent zoning or conditions of the Property pursuant to the Ordinance deprives the Applicant and Property owner of any alternative reasonable use and development of the Property. Additionally, all other zoning classifications would deprive the Applicant and Property owner of any reasonable use and redevelopment of the Property. Further, any attempt by the Gwinnett County Board of Commissioners to impose greater restrictions upon the manner in which the Property will be redeveloped than presently exist would be equally unlawful.

Accordingly, Applicant submits that the current zoning classification and any other zoning of the Property save for what has been requested as established in the Ordinance constitute an arbitrary and unreasonable use of the zoning and police powers because they bear no substantial relationship to the public health, safety, morality or general welfare of the public and substantially harm the Applicant and Property owner. All inconsistent zoning classifications and changes to conditions different than requested hereunder would constitute and arbitrary and unreasonable use of the zoning and police powers because they bear or would bear no substantial relationship to the public health, safety, morality, or general welfare of the public and would substantially harm the Applicant and Property owner. Further, the existing inconsistent zoning conditions on the Property constitutes a taking of the owner's private property without just compensation and without due process in violation of the Fifth Amendment and Fourteenth Amendment of the Constitution of the United States, and Article I, Section II, Paragraph I and Article I, Section III, Paragraph I of the Constitution of the State of Georgia and the Due Process and Equal Protection Clauses of the Fourteenth Amendment to the Constitution of the United States.

Further, the Applicant respectfully submits that failure to approve the requested change in conditions application would be unconstitutional and would discriminate in an arbitrary, capricious and unreasonable manner between the Applicant and Property owner and owners of similarly situated property in violation of Article I, Section III, Paragraph I of the Constitution of the State of Georgia and the Equal Protection Clause of the Fourteenth Amendment of the Constitution of the United States.

Finally, the Applicant respectfully submits that the Gwinnett County Board of Commissioners cannot lawfully impose more restrictive standards upon the development of the Property than presently exist, as to do so not only would constitute a taking of the Property as set forth above, but also would amount to an unlawful delegation of their authority, in response to neighborhood opposition, in violation of Article IX, Section IV, Paragraph II of the Georgia Constitution.

This Application meets favorably with the prescribed test set out by the Georgia Supreme Court to be used in establishing the constitutional balance between private property rights and zoning and planning as an expression of the government's police power. See Guhl v. Holcomb Bridge Road Corp., 238 Ga. 322 (1977).



VI. <u>CONCLUSION</u>

For the foregoing reasons, the Applicant respectfully requests that this Application for change in conditions be approved. The Applicant welcomes the opportunity to meet with the Gwinnett County Planning Department staff to answer any questions or to address any concerns relating to this Letter of Intent or supporting materials.

Respectfully submitted this 4th day of November, 2021.

ANDERSEN, TATE & CARR, P.C.

Melody A. Glouton

Melody A. Glouton, Esq.

Enclosures MAG/ag

11/4/2021 12:52PM

Gwinnett County Planning Division Change in Conditions Application Last Updated 10/2021

CHANGE IN CONDITIONS APPLICANT'S CERTIFICATION

THE UNDERSIGNED BELOW IS AUTHORIZED TO MAKE THIS APPLICATION. THE UNDERSIGNED IS AWARE THAT NO APPLICATION OR REAPPLICATION AFFECTING THE SAME LAND SHALL BE ACTED UPON WITHIN 12 MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS UNLESS WAIVED BY THE BOARD OF COMMISSIONERS. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION BE ACTED UPON IN LESS THAN SIX (6) MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS.

Terry Boomer	10/28/21
Signature of Applicant	Date
	6
	ů.
Terry Boomer / President	
Type or Print Name and Title	
*	
	2
& Schniger Hall	10/28/21
Signature of Notary Public	Date Notary Seal

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Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

CHANGE IN CONDITIONS PROPERTY OWNER'S CERTIFICATION

THE UNDERSIGNED BELOW, OR AS ATTACHED, IS THE OWNER OF THE PROPERTY CONSIDERED IN THIS APPLICATION. THE UNDERSIGNED IS AWARE THAT NO APPLICATION OR REAPPLICATION AFFECTING THE SAME LAND SHALL BE ACTED UPON WITHIN 12 MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS UNLESS WAIVED BY THE BOARD OF COMMISSIONERS. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION BE ACTED UPON IN LESS THAN SIX (6) MONTHS FROM THE DATE OF LAST ACTION BY THE BOARD OF COMMISSIONERS.

Signature of Property wher

Date /

Geoffrey L. Singer, Manager Type or Print Name and Title

* STEDE FLORIO

CECILY A. ROUSER
Commission # GG 907209
Expires September 24, 2023
Bonded Thru Budget Notary Services

Signature of Notary Public

Date

Notary Seal

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Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

CONFLICT OF INTEREST CERTIFICATION FOR CHANGE IN CONDITIONS

The undersigned below, making application for a change in conditions, has complied with the Official Code of Georgia Section 36-67A-1, et. seq, <u>Conflict of Interest in Zoning Actions</u>, and has submitted or attached the required information on the forms provided.

Twy Harman	10/28/21	Terry Boomer / President			
Signature of Applicant	Date	Type of Print Name and Title			
Signature of Applicant's Attorney or Representative	Date	Type or Print Name and Title			
Signature of Notary Public	10/28/2-1 Date	Notary Seal			
DISCLOSURE OF CAMPAIGN CONTRIBUTIONS					
Have you, within the two years in campaign contributions aggrega Commissioners or a member of t	ating \$250.00 or more to	a member of the Board of			
YES X NO TE	erry Boomer				
	Your N	lame			
If the answer is yes, please comp	elete the following section:				
NAME AND OFFICAL POSITION OF GOVERNMENT OFFICIAL	CONTRIBUTIONS (List all which aggregate to \$250 or More)	DATE CONTRIBUTION WAS MADE (Within last two years)			

Attach additional sheets if necessary to disclose or describe all contributions.

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Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

CONFLICT OF INTEREST CERTIFICATION FOR CHANGE IN CONDITIONS

The undersigned below, making application for a change in conditions, has complied with the Official Code of Georgia Section 36-67A-1, et. seq, <u>Conflict of Interest in Zoning Actions</u>, and has submitted or attached the required information on the forms provided.

Signature of Applicant	Date	Type of Print Name and Title			
Melody A. Sloy for	11/4/21	Melody A. Glouton, Attorney for Applicant			
Signature of Applicant's Attorney or Representative	Date	Type or Print Name and Title			
		EXPIRES GEORGIA			
angla maty	11-4-21	Q. JAN. 2, 2023			
Signature of Notary Public	Date	VETT CO.			
DISCLOSURE OF CAMPAIGN CONTRIBUTIONS					
Have you, within the two years immediately preceding the filing of this application, made campaign contributions aggregating \$250.00 or more to a member of the Board of Commissioners or a member of the Gwinnett County Planning Commission?					
X YES NO	Andersen, Tate & Ca	arr, P.C.			
	Your Name				
If the answer is yes, please complete the following section:					

9/30/2020

Attach additional sheets if necessary to disclose or describe all contributions.

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Gwinnett County Planning Division Change in Conditions Application Last Updated 5/2021

VERIFICATION OF CURRENT PAID PROPERTY TAXES FOR CHANGE IN CONDITIONS

THE UNDERSIGNED CERTIFIES THAT ALL GWINNETT COUNTY PROPERTY TAXES BILLED TO DATE FOR THE PARCEL LISTED BELOW HAVE BEEN PAID IN FULL TO THE TAX COMMISSIONER OF GWINNETT COUNTY, GEORGIA. IN NO CASE SHALL AN APPLICATION OR REAPPLICATION FOR REZONING BE PROCESSED WITHOUT SUCH PROPERTY VERIFICATION.

* NOTE: A SEPARATE VERIFICATION FORM MUST BE COMPLETED FOR EACH TAX PARCEL INCLUDED IN THE REZONING REQUEST.

PARCEL I.D. NUMBER:	7 -	122	185			
(Map Reference Number)	District	Land Lot	Parcel			
The Ecomos			10/28/21			
Signature of Applicant		,	Date			
Terry Boomer / President						
Type or Print Name and Title						
*						
PLEASE TAKE THIS FORM TO THE TAX COMMISSIONERS OFFICE AT THE GWINNETT JUSTICE AND ADMINISTRATION CENTER, 75 LANGLEY DRIVE, FOR THEIR APPROVAL BELOW.						
TAX COMMISSIONERS USE ONLY						
(PAYMENT OF ALL PROPERTY PARCEL HAVE BEEN VERIFIED BELOW)						
PARCEL HAVE BEEN VERIFIED		NT AND CONFIR	RMED BY THE SIGNAT	URE		
PARCEL HAVE BEEN VERIFIED BELOW)		NT AND CONFIR		URE		
PARCEL HAVE BEEN VERIFIED BELOW) The Howe		NT AND CONFIR	EINKES ASSO	URE		















